



# OHA/SHPO Program Updates

Annual Workshop 2019



# OHA/SHPO Program Updates

- ▶ *Judy Bittner, State Historic Preservation Officer  
Chief of the Office of History and Archaeology*
  - ▶ State of the State
  - ▶ November 30 Earthquake and Response



THE STATE  
of ALASKA

GOVERNOR MICHAEL J. DUNLEAVY

Department of Natural Resources

ALASKA HISTORICAL COMMISSION

550 West 7<sup>th</sup> Avenue, Suite 1310  
Anchorage, Alaska 99501-3565  
907.269.8721

<http://dnr.alaska.gov/parks/shc>

Lt. Gov. Kevin Meyer, Chair  
Talis Colberg, Vice-Chair  
Judith Bitner, Member  
Alisha Drabek, Member  
Michael Hawfield, Member

Wayne Jensen, Member  
Rebecca Poulson, Member  
Jonathon Ross, Member  
Douglas Veltre, Member

RESOLUTION OF CONCERN REGARDING FUNDING FOR THE  
OFFICE OF HISTORY & ARCHAEOLOGY

*WHEREAS*, the Alaska Historical Commission is a citizen's board of the State of Alaska charged with advising the Governor and Legislature on matters regarding the state's history and archaeology; and

*WHEREAS*, the Alaska Historical Commission reviews and makes recommendations for the State Historic Preservation Office programs of the Office of History and Archaeology, Alaska Department of Natural Resources, as established by the National Historic Preservation Act of 1966 and for which Alaska has an approved state program; and

*WHEREAS*, the programs are annually funded by a federal grant from the National Historic Preservation Fund administered by the National Park Service that must be matched 40% with state funds; and

*WHEREAS*, the federal grant is for the state's Office of History and Archaeology as well as for distribution to local governments with approved preservation programs and to owners to rehabilitate recognized historic properties around the state, and hence, it is administratively brought into the state through both capital and operating budgets; and

*WHEREAS*, the proposed FY20 state capital budget does not include \$150,000 in required state General Fund Match money or the authorization to bring in subsequent available federal grants, up to \$500,000 (about half of the federal grant) to be distributed to communities and owners of historic properties; and

*WHEREAS*, not having the authorization or funds will hinder the state in preservation of its heritage, hamper required environmental review of resource development projects, and threaten the state's approved status to qualify for the annual federal grant;

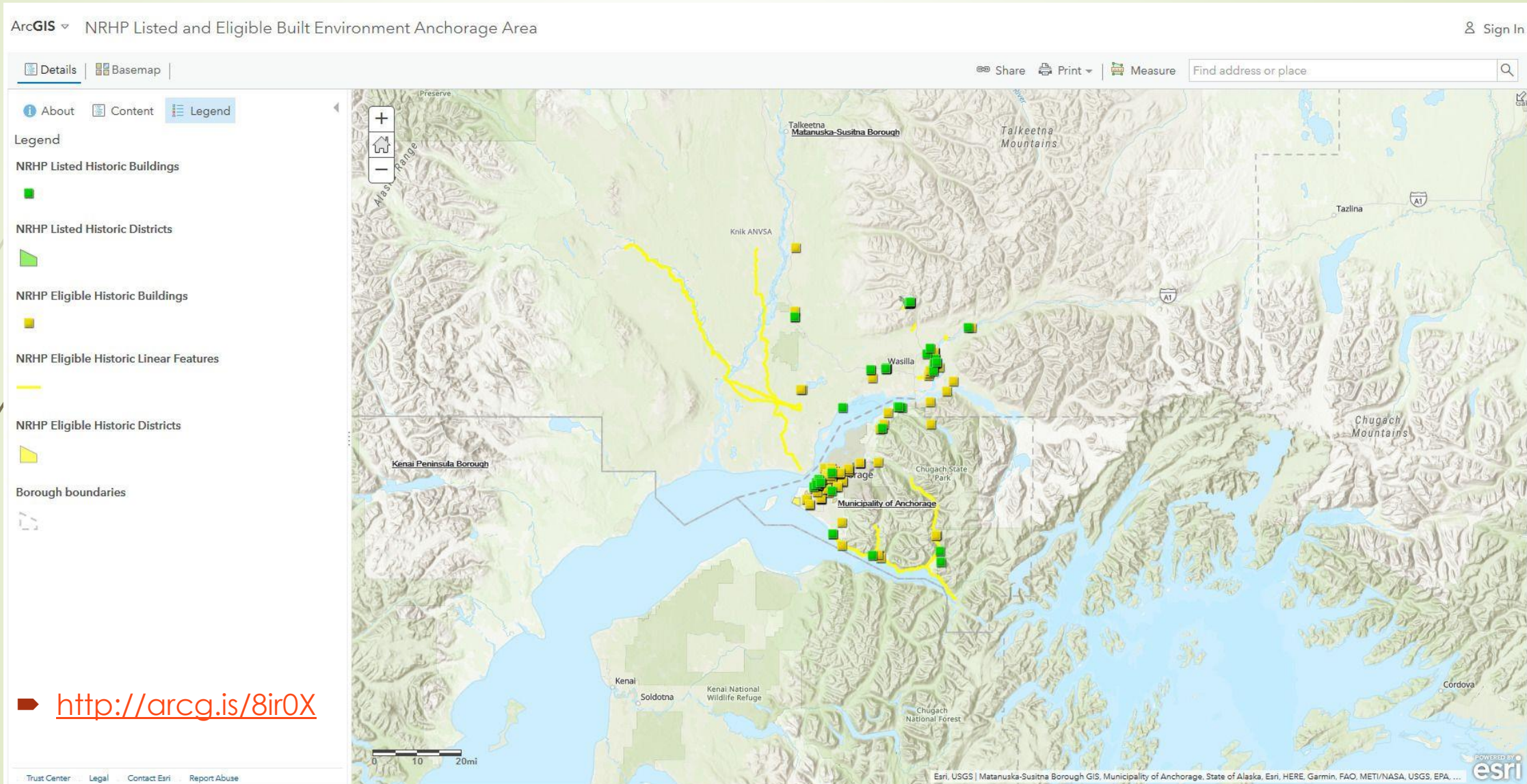
*NOW THEREFORE*, the Alaska Historical Commission asks that the \$150,000 in state general fund match in the FY20 capital budget for the National Historic Preservation Fund be restored, as well as authorization to bring in the federal funds with a line item of \$500,000 for it—recognizing these are needed for the State of Alaska to have an approved State Historic Preservation Office and program, and importantly, will not unnecessarily impede state development projects.

Adopted this 8th day of March 2019 by the citizen members of the Alaska Historical Commission:

Talis Colberg	Wayne Jensen	Jonathon Ross
Alisha Drabek	Rebecca Poulson	Douglas Veltre
Michael Hawfield		



# November 30 Earthquake Response





# Historic Preservation Fund Programs

- ▶ *Joan (Jo) Antonson, State Historian*  
*Summer Louthan, Architectural Historian*  
*Jean Ayers, Grants Manager*
  - ▶ Alaska Historical Commission
  - ▶ State Historic Preservation Plan
  - ▶ National Register of Historic Places
  - ▶ Certified Local Governments
  - ▶ Historic Rehabilitation Tax Credit Program
  - ▶ Public Preservation Education

# HPF PROGRAMS & FUNDING

	FY 2018	FY 2019	FY 2020 Admin
SHPOs	\$ 48.93	\$ 49.67	\$ 26.93
THPOs	11.48	11.74	5.74
Underrepresented communities initiative	.50	.75	
Civil Rights movement initiative	13.00	14.50	
Historic Black colleges & universities	5.00	8.00	
Save America's Treasures grants	13.00	13.00	
Historic Revitalization grants	5.00	5.00	
* Figures in millions      Totals	\$ 96.91	\$102.66	\$ 32.67

The intent of the new *historic revitalization grants* is to “revitalize, restore and protect historic properties and foster economic development of rural villages and downtown areas.” The OHA will be collecting information on properties to apply next year. Funds will not have to be matched.

There are several other federal historic preservation programs, among them the Maritime Heritage grant program and National Heritage Areas that are not HPF funded.

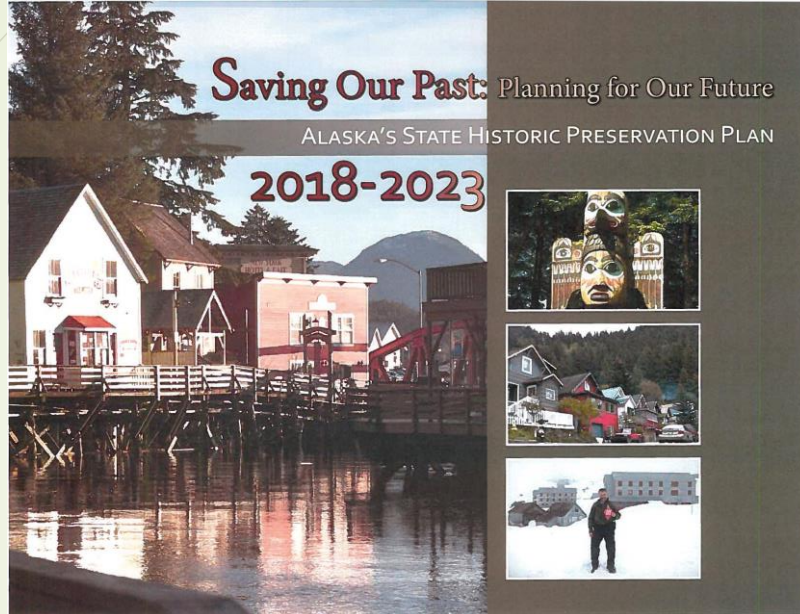


# ALASKA HISTORICAL COMMISSION



- ▶ Lt. Governor Kevin Meyer, Chair  
Judy Bittner                      Wayne Jensen  
Talis Colberg, Vice-chair      Rebecca Poulson  
Alisha Drabek                      Jonathon Ross  
Michael Hawfield                Douglas Veltre
- ▶ Met September 25, 2018 and February 25, 2019
- ▶ 2 members reappointed last July,; 2 members terms end June 30, 2019.
- ▶ Renewed recommendation to Governor that the 4<sup>th</sup> Avenue Theatre be designated an Alaska Landmark Site.
- ▶ Reviewed and approved 9 proposed names for undersea features in the eastern Bering Sea, and proposals to name Mount Mary and Santa Ana Peak near Seward, Luna Lake near Sitka, and to change the official name Chenega Bay to Chenega.
- ▶ Reviewed grant proposals and recommended awards for 5 CLG projects and 15 development / predevelopment projects.
- ▶ Alaska State Parks, Office of History and Archaeology recognized with 2018 Ney Landrum Park History Award from the National Association of Park Directors for program to commemorate the 150<sup>th</sup> anniversary of the Alaska Treaty of Cession.

# STATE HISTORIC PRESERVATION PLAN



Increase knowledge and understanding of the state's heritage and historic preservation in Alaska.

Identify new and strengthen current partnerships to preserve and protect, education and advocate for Alaska's cultural resources.

Identify, document and designate Alaska's cultural resources.

Preserve and protect Alaska's cultural resources.

Increase awareness of the environmental, social, and economic benefits of historic preservation.

Strengthen local preservation efforts.

Strengthen and expand financial incentive programs for historic preservation.



# NATIONAL REGISTER OF HISTORIC PLACES

- ▶ Joy Beasley, Associate Director for Cultural Resources, Partnerships, and Science, appointed Keeper
- ▶ Julie Ernstein, Acting Chief of the National Register and National Historic Landmarks programs, appointed Deputy Keeper
- ▶ Paul Lusignan continues to be primary reviewer in the National Register office of Alaska nominations;
- ▶ The OHA proposed considering Upward Sun River, an archaeological site in Interior Alaska, for designation as a National Historic Landmark



## Recent listings:

### Jay & Bella Hammond Homestead, July 30, 2018

Contributing resources include two Dena'ina cabin and grave sites, but nominated for criteria A,B,C and not D

### Kantishna Roadhouse (Kantishna Historic Mining Resources of Denali National Park & Preserve, Alaska Multiple Property), August 14, 2018

Block 13 Army Housing Association Historic District, December 3, 2018 Survey and nomination initiated by the CLG; 16 of 28 houses in 2 block area convey the sense of a planned neighborhood, short period of significance 1940-42

### Kulis Hangar 1, Building 3, March 4, 2019

Sadly, Masonic Temple in Fairbanks and Reception Building in Cordova were removed from the National Register after they were demolished.







NPS proposed rule: RIN 1024-AE49

Comments due: April 30, 2019; to: <http://www.regulations.gov>

or mail to: NRHP, NPS, 1849 C St. NW, MS 7228, Washington, DC  
20240

Substantive issues:

1. Federal agencies given power to determine if historic resources on federal lands should be determined eligible for or nominated to the NRHP. This includes control of whether to nominate properties under the agency's jurisdiction. Giving a Federal agency, not the Keeper, final say on eligibility of a property under its jurisdiction potentially thwarts consultation on a project.
2. A historic district nomination can be blocked if just one property is owned by a federal agency and it objects to the nomination.
3. Objections to listing will be based on ownership of majority of the *land area* in addition to the current counting of one private owner, one vote. The burden to implement this will be placed on the SHPO. There is no statutory authority for the concept of "land area."
4. Federal agencies given virtually total control over determining which historic resources on federal lands should be protected. This takes away the right for an individual or local government to appeal the failure of a federal agency to nominate a property.



# CERTIFIED LOCAL GOVERNMENTS

The City of Nome became Alaska's 14<sup>th</sup> CLG on April 24, 2018



# CLG GRANTS

## Development:

Matanuska-Susitna Borough, Rebarchek Colony Farmhouse rehabilitation

City & Borough of Sitka, Fraser Hall, Sheldon Jackson School NHL, interior rehabilitation

## Predevelopment:

City and Borough of Sitka, Sheldon Jackson School Sawmill

drawings for rehabilitation

Municipality of Anchorage, Oscar Anderson House

historic structure report

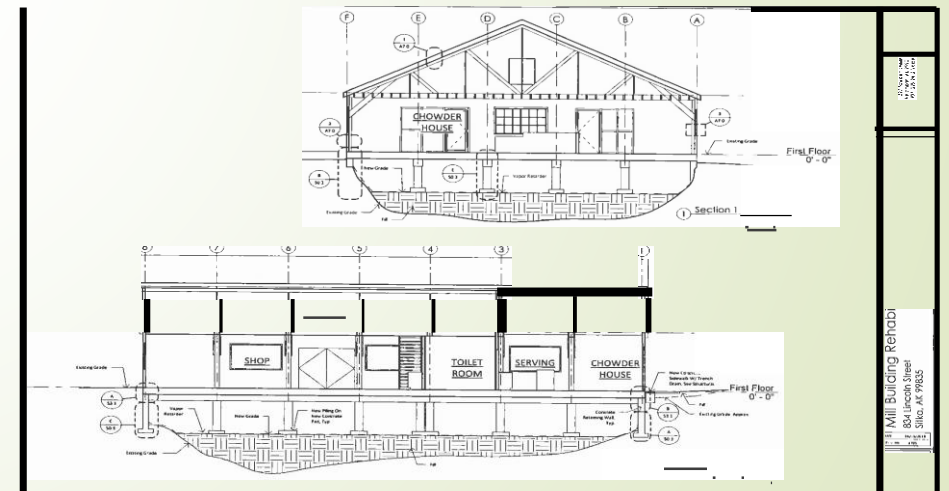
City of Nome, Swanberg Dredge condition assessment

## Planning:

City of Nome, phase I

City of Nome, phase II

Matanuska-Susitna Borough, phase I



Mill Building Rehabi  
834 Lincoln Street  
Sitka, AK 99585



# NN CANNERY, SOUTH NAKNEK

- A private preservation project -

- Underrepresented Communities Initiative grant from HPF
- Maritime Heritage Program grant from NPS

(OHA administrating these two; other funding sources including NEH are supporting the project)

- Katie Ringsmuth. Project Director
- Alaska Association for Historic Preservation







# DEVELOPMENT / PREDEVELOPMENT GRANTS

- Arctic Village Traditional Council, Bishop Rowe Chapel
- Episcopal Diocese of Alaska, St. Peter's Church, Seward
- Episcopal Diocese of Alaska, St. George's Church, Cordova
- Talkeetna Historical Society, school & 2 log cabins
- Cape Decision Lighthouse Society, lantern room, Sitka vicinity
- Darling Family Trust, Brown & Hawkins Building, Seward
- Port Chilkoot Company, Fort Seward Barracks, Haines
- Rochele Thompson, Red John's Cabin, Talkeetna
- Sitka Sound Science Center, Sawmill
- Alaska State Fair, Inc., Rebarchek colony farmhouse, Palmer
- Alaska Arts Southeast, Sheldon Jackson School power plant & laundry, Sitka
- Sitka Maritime Heritage Society, Japonski Island World War II Boathouse
- Tanguy Libbrecht, Government Cable Office, Seward
- Russian Orthodox Sacred Sites in Alaska, St. Nicholas Chapel, Kenai
- Ann & Michael Hopper, Rapids Roadhouse, Paxson vicinity

Technical Preservation Services, NPS has digitized Historic Preservation Fund grant products. Good examples of design guidelines, economic impact surveys, historic structure reports, preservation plans, and educational materials from around the country are available:

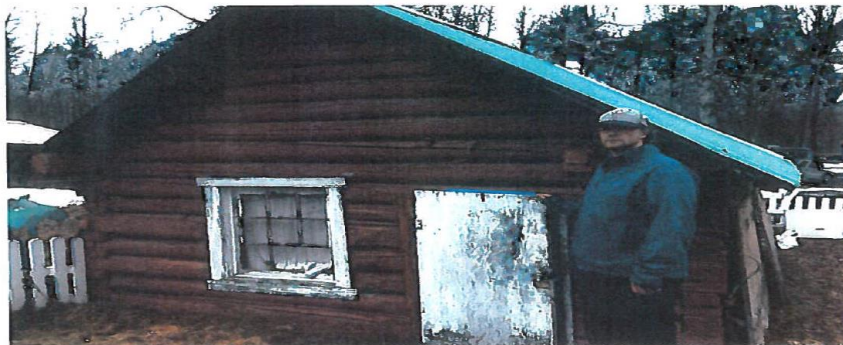
[go.nps.gov/HPF\\_IRMA](https://www.nps.gov/HPF_IRMA)





# HISTORIC REHABILITATION TAX CREDIT PROGRAM

Red John's Cabin  
Talkeetna







# OHA/SHPO Program Updates

- ▶ **Sarah Meitl**

- ▶ Review and Compliance Coordinator, OHA
  - ▶ Review and Compliance Update
  - ▶ Technical Updates in Historic Preservation

# R&C 2018 Calendar Year Stats

## ALASKA vs. THE LOWER 48

IF ALASKA WERE PLACED ON TOP OF THE CONTINENTAL U.S., IT WOULD STRETCH FROM NORTHERN MINNESOTA DOWN THROUGH TEXAS, FROM THE PACIFIC OCEAN OFF THE CENTRAL CALIFORNIA COAST TO SAVANNAH, GEORGIA.



PBS NEWSHOUR

## ► Project Reviews

- ~1767+ individual reviews
- ~291 formal Determinations of Eligibility
- ~34 Document/Deliverable Reviews
  
- Average 442 Projects per Staff
- Unit Completes ~7 Projects per Day

# R&C Staff – Notable Projects in 2018

## ► Sylvia Elliott, Historian II

- Comments on 5G Infrastructure Rule Change (FCC)
- Built Environment – HUD, FCC, DOE, NHLs

## ► Mckenzie Johnson, Archaeologist

- Alaska Mental Health Trust and United States Forest Service Land Exchange PA; State Reviews





# R&C Staff – Notable Projects in 2018

## ➤ Mark Rollins, Archaeologist and DOT&PF Liaison

- Revised FHWA Section 106 PA: Sunset of Alaska Roads PA and Appendix J Historic Roads Consideration for Standard Consultation Projects; Alaska Historic Roads Eligibility Planning Project; Glenn Hwy MP 53-56 Reconstruction Project MOA

- <http://dot.alaska.gov/stwddes/desenviron/resources/historicproperties.shtml>

## ➤ Sarah Meitl, Archaeologist and Unit Coordinator

- ASAP, AK LNG, Donlin Gold, Pebble, AK LNG, Grant Lake Hydroelectric, Coastal Plain Oil and Gas Leasing Program, TAPS Report



# Agency Stats

➤ 85 Agencies/Entities



## ➤ Top Five

- Division of Mining, Land, and Water (n=357)
- US Corps of Engineers (n=330)
- Federal Highway Administration (n=113)
- Department of Housing and Urban Development (n=109)
- National Park Service (n=78)



# R&C Current Status

## ➤ Agreement Documents

### ➤ Programmatic Agreement

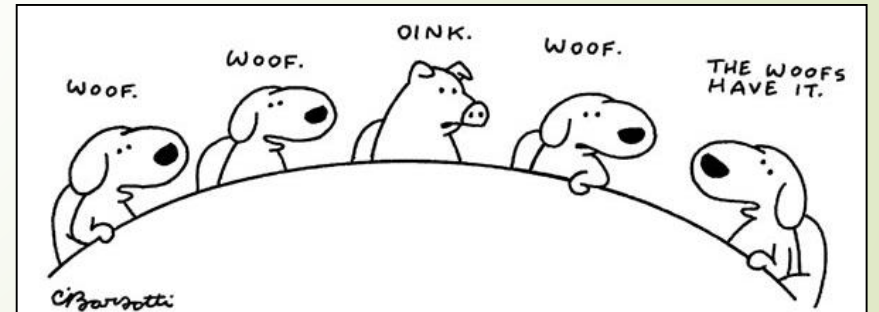
- 44 Active
- 3 New
- 1 Closed

### ➤ Memorandum of Agreement

- 73 Active
- 9 New
- 2 Closed

### ➤ In Process

- 7+ New PAs
- 5+ New MOAs
- 3+ Amendments







## Office of History & Archaeology

Alaska Department of Natural Resources, Division of Parks and Outdoor Rec.

[DNR Home](#) / [Parks Home](#) / [Office of History and Archaeology](#)



**RevComp Records** 

[OHA Portal](#) 

[Log Out](#) 

[New Search](#) 

[Add Record](#) 


[Reset](#) 

### Add New Review & Compliance Record(s)

Number of New Records:

\* RevComp Id: **Auto Filled**

**Note:** The RevComp Id is derived from the initial "Date In" field for the year and the next available review number for that year (example: 2004-00027).

\* File Number:  

\* Lead Agency:

 [Assign](#)

\* Project Name:



\* Date In:  

\* Assigned Staff Member:


 [Assign](#)

Agency File Number:



Project Description:



MOA/MOU/PA File Number:  

 [Assign](#)

MOA/MOU/PA Agency:



Agreement Name:



Notes / Comments:



**Attachments:** Edit the record after adding it to save one or more documents.

**Note:** Adding or removing attachments is immediate and does not need to be saved.

**Associated Records** (changes to associated cross references **WILL** need to be explicitly saved just as other data type.)

AHRS Number(s):

 [Assign](#)

Related Quad/Mapsheet(s):

Related MTR/MTRS(s):

Related Document(s):



Related Survey(s):

 [Assign](#)

Related SCRI Permit(s):

 [Assign](#)

[Announcements](#)

[Archive \(3\)](#)

 **Sarah Meitl**

**Status OK!**

# R&C New Projects

## ► Submissions

► oha.revcomp@alaska.gov

► Mail:

Judith Bittner

Office of History and Archaeology

550 West 7<sup>th</sup> Avenue, Suite 1310

Anchorage, AK 99501-3561

► ZendTo (<https://drop.state.ak.us/drop/>)

## ► Questions?

► Sarah 907-269-8720 [sarah.meitl@alaska.gov](mailto:sarah.meitl@alaska.gov)

► Mark 907-269-8722 [mark.rollins@alaska.gov](mailto:mark.rollins@alaska.gov)

► Mckenzie 907-269-8726 [mckenzie.johnson@alaska.gov](mailto:mckenzie.johnson@alaska.gov)

► Sylvia 907-269-8724 [sylvia.elliott2@alaska.gov](mailto:sylvia.elliott2@alaska.gov)





# Technical Updates in Historic Preservation



- Advisory Council on Historic Preservation (ACHP)
  - Updated Webpage
  - Program Comment to Exempt Consideration of Effects to Rail Properties within Rail Rights-of-Way
  - VA Program Comment for Vacant and Underutilized Properties
  
- FCC Rule Change Regarding 5G
  
- AASHTO Best Practices
  - Post-WWII Housing
  - Highway Noise
  - Delegation of Section 106







# OHA/SHPO Program Updates

- ▶ *Richard VanderHoek, State Archaeologist, Office of History and Archaeology*
  - ▶ Permits
  - ▶ Project Archaeology
  - ▶ Archaeology Field Methods Guidance



# 2018 State Cultural Resource Investigation Permits (SCRIPs)

- ▶ 38 permits issued
  - ▶ 13 DOT&PF-related archaeological surveys
  - ▶ 12 Mineral-extraction-related archaeological surveys
  - ▶ 6 Other (commercial project) survey permits (municipal, etc.)
  - ▶ 3 Research survey/excavations
  - ▶ 2 paleontological surveys
  - ▶ 2 monitoring permits
  - ▶ 1 Oil spill related permit
- ▶ 2 permits extensions

# Project Archaeology: the Ahtna Winter House Module

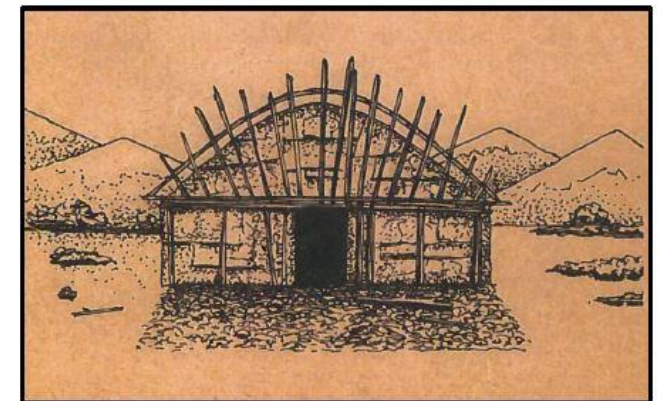
- ▶ Project Archaeology Investigating Shelter Module
  - ▶ Part of an integrated set of lessons that teach about science, a traditional culture, and archaeological site preservation using archaeology and a study of that culture's house (~5<sup>th</sup> grade level).
  - ▶ Currently: N.W. Coast Plank House, North Slope Ikrulik, and now Ahtna Winter House
- ▶ The Ahtna Winter House Module
  - ▶ Written by Bill Simeone
  - ▶ Graphics and additional text by Tom Gillispie
  - ▶ The module is being formatted by national Project Archaeology staff.
  - ▶ To be taught in the Copper River School District and available to teachers nationally online
  - ▶ Made possible by financial support from BLM and NPS.



## Investigating an Ahtna Winter House Archaeology Notebook

Student Archaeologist  
(your name)

In this investigation you will use geography, history, cultural traditions and archaeology to learn about an Ahtna Winter House and the people who lived there. You will look at historic photographs and read oral histories. You will "make" an archaeological site and classify artifacts. You will infer how the geographic location of the Ahtna people shaped the winter house. You will use what you learned to plan and draw a winter house that has the important features of the Ahtna house. In a final composition you will report what you learned.



(Drawing adapted from Reckord 1983a, courtesy of the National Park Service.)



# Archaeology Field Methods Guidance



## ► Why?

- More in line with National database standards
- Improve consistency in implementation and recording
- Implement Investigations (Survey) Module
- Pair with built environment guidance already available

# Archaeology Field Methods Guidance

## ➤ Goals

- Define industry standard(s) for Alaska
- Shift discussion from project-based decisions to research design decision making
- Promote historic preservation

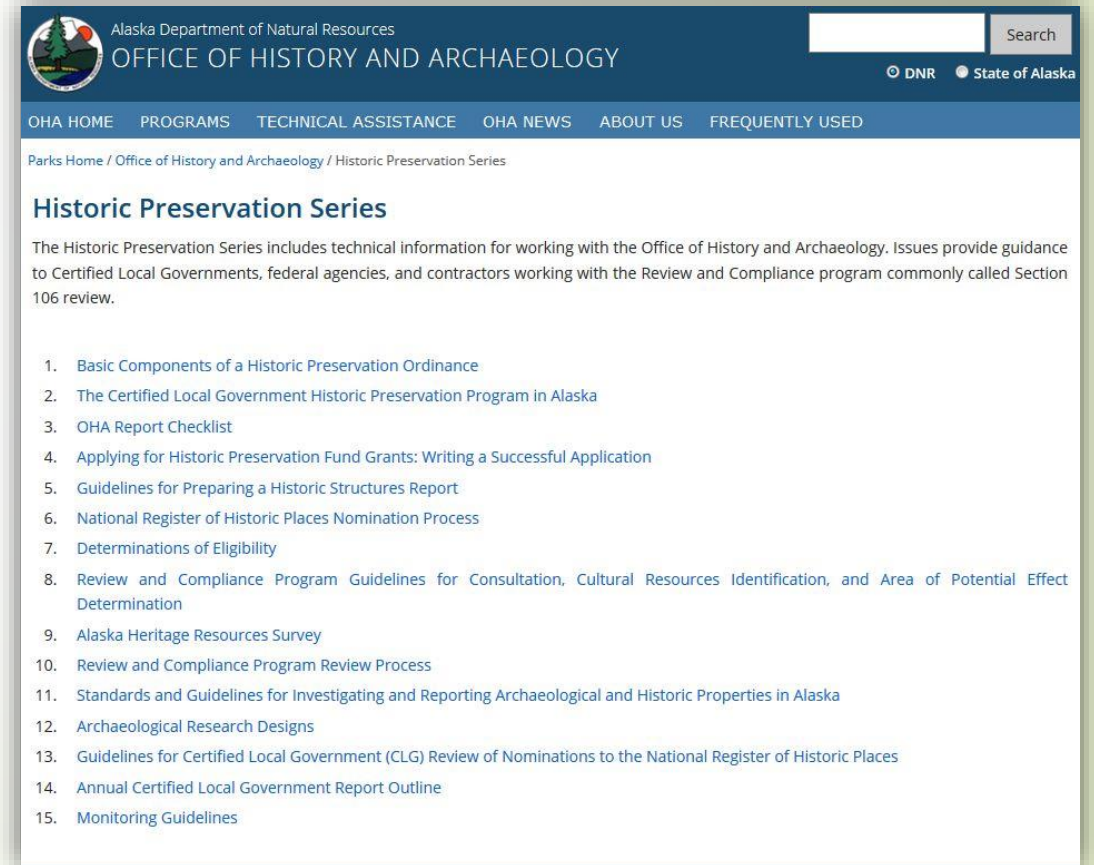




# Archaeology Field Methods Guidance

## ➤ Content

- Work with Historic Preservation Series
- Basic topics
- Dynamic document
- New topics s needed and developed



The screenshot shows the website for the Alaska Department of Natural Resources, Office of History and Archaeology. The page is titled "Historic Preservation Series" and provides a list of 15 topics for guidance. The navigation menu includes "OHA HOME", "PROGRAMS", "TECHNICAL ASSISTANCE", "OHA NEWS", "ABOUT US", and "FREQUENTLY USED".

Alaska Department of Natural Resources  
OFFICE OF HISTORY AND ARCHAEOLOGY

Search

DNR State of Alaska

OHA HOME PROGRAMS TECHNICAL ASSISTANCE OHA NEWS ABOUT US FREQUENTLY USED

Parks Home / Office of History and Archaeology / Historic Preservation Series

### Historic Preservation Series

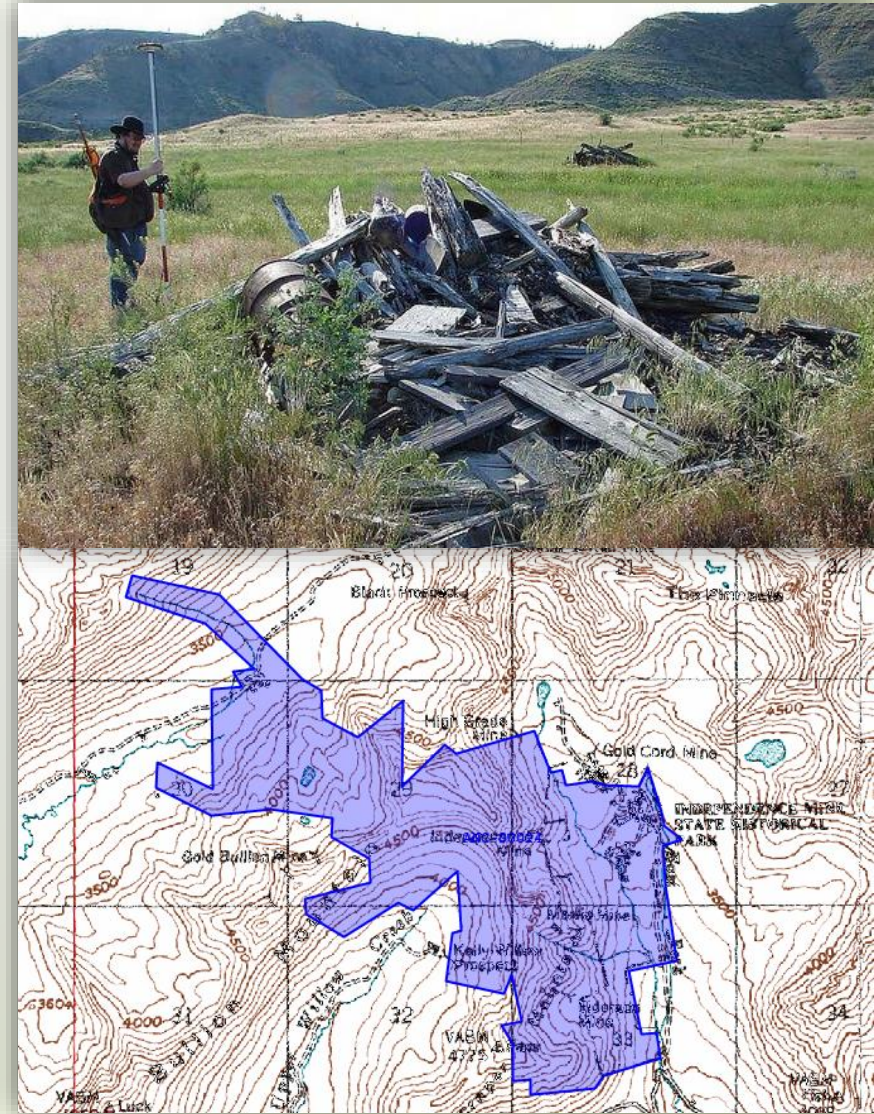
The Historic Preservation Series includes technical information for working with the Office of History and Archaeology. Issues provide guidance to Certified Local Governments, federal agencies, and contractors working with the Review and Compliance program commonly called Section 106 review.

1. [Basic Components of a Historic Preservation Ordinance](#)
2. [The Certified Local Government Historic Preservation Program in Alaska](#)
3. [OHA Report Checklist](#)
4. [Applying for Historic Preservation Fund Grants: Writing a Successful Application](#)
5. [Guidelines for Preparing a Historic Structures Report](#)
6. [National Register of Historic Places Nomination Process](#)
7. [Determinations of Eligibility](#)
8. [Review and Compliance Program Guidelines for Consultation, Cultural Resources Identification, and Area of Potential Effect Determination](#)
9. [Alaska Heritage Resources Survey](#)
10. [Review and Compliance Program Review Process](#)
11. [Standards and Guidelines for Investigating and Reporting Archaeological and Historic Properties in Alaska](#)
12. [Archaeological Research Designs](#)
13. [Guidelines for Certified Local Government \(CLG\) Review of Nominations to the National Register of Historic Places](#)
14. [Annual Certified Local Government Report Outline](#)
15. [Monitoring Guidelines](#)

# Archaeology Field Methods Guidance

## ► Topics -outline

- Purpose and Need
- Research Design
- Study Area/Area of Potential Effects
- Phases of Investigation
- Level of Effort
- Survey
- Testing
- Excavation
- Reporting





# Archaeology Field Methods Guidance

## ➤ Also:

- Curation
- Monitoring
- Inadvertent Discovery
- Human Remains
- Deep Testing

## Upcoming

- Management Plans
- Predictive Modeling
- Remote Sensing
- Underwater Archaeology
- Paleontology





# Archaeology Field Methods Guidance

## ➤ Your Input Wanted

- Topic sheets on the walls
- Use post-it notes on your table to record your comments, questions, and concerns



# Archaeology Field Methods Guidance

## ➤ Next Steps

- Review Comments
- Develop Internal Draft
- Goal to have draft available for comment by Spring 2020

