## JOHNSON RIVER & CROOKED CREEK RDI PRIOR NAVIGABILITY DETERMINATIONS

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<td>November 8, 1984</td>
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Memorandum

To: Chief, Branch of Conveyance Services (962)

From: Deputy State Director for Conveyance Management (960)

Subject: Navigable Waters of the Kuskowim Region, Alaska

This memorandum identifies certain navigable water bodies totaling approximately 430 miles in the Kuskokwim region of Alaska. The present navigability determinations apply only to water bodies or segments of water bodies currently under Federal jurisdiction. Title to the beds of navigable waters, if not reserved by the United States on January 3, 1959, passed to the State of Alaska at the time of Statehood.

I determine the following water bodies to be navigable:

1. South Fork Kuskokwim River to Tatina River (95 miles).
2. Holitna River to Chukowan River (121 miles).
3. Chukowan River to Gemuk River (28 miles).
4. Gemuk River to Deaver Creek (7 miles).
5. George River to Julian Creek (40 miles).
6. Aniak River to Salmon River (56 miles).
7. Whitefish Lake and Outlet (23 miles).
8. Johnson River: Mud Creek Portage to Crooked Creek (10 miles).
9. Crooked Creek to Unnamed Lake (16 miles).
10. Unnamed Lake (Secs. 2-4, 9-12, 14-16, 22-23, T. 18 N., R. 63 W., Seward Meridian).

11. Kulik Lake.

12. Unnamed Lake (Secs. 18-20, T. 19 N., R. 63 W., Seward Meridian).


14. Talbiksoiek River to Portage (35 miles).

These navigability determinations are based upon criteria set forth in the Solicitor's opinion of March 16, 1976 (otherwise known as the "Garner Memorandum"), the Regional Solicitor's opinion of February 25, 1980, regarding the Alaska Native Claims Appeal Board's decision on the navigability of the Nation and Kandik rivers, and the Bureau of Land Management's Instruction Memorandum No. AK-81-78, change 1. The remainder of the memorandum sets forth my rationale for the above determinations.

Ordinary Conditions

To the best of my knowledge these water bodies were at the date of Statehood and remain today in their natural and ordinary condition.

Accessibility

All of these water bodies are accessible by commercial waterborne crafts from navigable waters.

Seasonality

Commercial waterborne crafts can be used on these bodies at any time during the ice-free season. Navigation may be impeded by low water levels at certain times of the summer season.

Commercial Craft

At the time of Statehood the smallest waterborne craft in customary use on the region's freshwater bodies for commercial purposes was an eighteen- to twenty-four-foot wooden riverboat equipped with an outboard propeller-driven motor. (Aluminum boats and jet units were not used on a customary basis until the 1960s.) As the U.S. Army Corps of Engineers observed in 1971, "During the summer months natives living in the region
use small river boats, averaging 18 feet in length, for transportation much as the Americans use automobiles." In the late 1950s, while conducting anthropological studies at Napaskiak, anthropologist Wendell H. Osvalt recorded that most men preferred to travel in a "plank boat," which he described as approximately twenty-four feet long with a three-foot beam and powered by outboard motors ranging from one and one-half to twenty-two horsepower. Similarly, in the early 1960s anthropologist Edward H. Hosley observed in the upper Kuskokwim basin that Native families had "at least one flat-bottomed boat from fourteen to twenty-four feet long." Built from spruce planks, the boats were usually equipped with twelve- to fifteen-horsepower outboard motors.

Highway of Commerce

1. South Fork Kuskokwim River
   (Mefra and McGrath Quadrangles)

The use of steamboats, barges, and riverboats on the South Fork to Nikolai Village and the Little Tonsona River is well documented. Above these points the historic record is almost silent. According to oral tradition, Indians and some Eskimos descended the river from some point in the Alaska Range in bullboats loaded with meat and hides to the lower South Fork and the Kuskokwim. Some credence may be given this tradition in view of the fact that turn-of-the-century explorers noted plentiful signs of Indian hunters on the upper South Fork and that the first U.S. Geological Survey exploring expedition to the Kuskokwim basin successfully descended the river in canoes. In 1898 Josiah Edward Spurr and his men reached the headwaters of the river from the Yentna River system, and from a point at or near Hartman River, located a considerable distance upstream of Tatina River, floated down the South Fork to the Kuskokwim in eighteen- to nineteen-foot cedar canoes, only once leaving the river to make a quarter-mile portage around a canyon.

Spurr thought it doubtful that a "boat could be gotten upstream by any means." Subsequent events proved him wrong. In the spring of 1907, after an arduous journey from Cook Inlet through Rainy Pass, four men built a twenty-six-foot scow six feet wide several miles below Post River or about seven miles below Tatina River, and with the spring breakup of the river ice, descended the river to its mouth in the scow. That fall they started the return journey to Cook Inlet, towing the scow by hand to a point one of the men believed to be about ten miles below their former camp. Seventy years later certain residents of Nikolai Village and McGrath described their boat trips up the South Fork, most of them made in connection with
big game hunting. Nic Dennis poled a wooden boat to Egypt Mountain (about ten miles below Tatina River); Miska Deaphon ascended the river at least to Post River in a thirty-two-foot boat with an eighteen-horsepower motor; John Andrews once hauled a load of lumber to Farewell Lake Lodge located about fifteen miles below Tatina River in a thirty-foot boat, and saw an old thirty-foot poling boat at Tatina River. Interviewed by the BLM in 1981, guide Stan Frost said there is "no problem" in "negotiating" the South Fork as far as Farewell Lake in most years; he claimed to have taken a twenty-foot Smokercraft boat with two fifty-horsepower outboard motors to a point between Denny Creek and Hell's Gate.

While there is no available record of commercial waterborne traffic on the South Fork above Nikolai Village, it appears that such traffic could occur as far as Tatina River at least. This point was the location of an important roadhouse and trapping headquarters on the Rainy Pass winter trail and an emergency landing strip on the Anchorage–McGrath air route. The report that an old poling boat is located there, suggests that the roadhouse proprietors or trappers occasionally used boats to transport their winter supplies to the site. The fact that boat traffic did not develop on the upper South Fork as it did on many other rivers in Alaska during the gold rush days may be due to the absence of a substantial summer population in the area, the difficulties of navigating the river, and the existence of the Rainy Pass trail. This excellent winter trail evidently satisfied most needs for travel and transportation in the area until the aviation age made its appearance.

2. Holitna River
   (Sleetmute and Taylor Mountains Quadrangles)

3. Chukowan River
   (Taylor Mountains Quadrangle)

4. Gemuk River
   (Taylor Mountains Quadrangle)

The largest tributary of the Kuskokwim, the Holitna has served as a highway of summer travel between settlements and to mining and trapping grounds. Unfortunately much of the details of that history are obscure or unknown. During the 1830s and early 1840s the Holitna was an important water link in the Russians' supply line extending from the Nushagak Bay posts to the Kuskokwim River. At the turn of the century trappers and prospectors ascended the river in search of new ground; the extent of their travels and the character of their boats is presently unknown. However, the reports of several government officials in the 1910s that the river was navigable for small
steamboats for sixty or seventy-five miles and that poling boats could be taken further, is suggestive.

During the 1940s cinnabar ore from Cinnabar Creek, a tributary of Beaver Creek, was transported by barge or poling boat down the Holitna to Sleetmute. The U.S. Geological Survey reported that at times of high water small barges could be pushed upriver as far as Kashegelok Village just below Chukowan River, and that the Cinnabar Creek deposits were reached chiefly by poling boats with outboard motors. In 1943, W. A. Cady and C. A. Hickox of the U.S. Geological Survey ascended the Holitna, Chukowan, and Gemuk rivers to Beaver Creek in a thirty-foot poling boat with an outboard motor. While the government trip was conducted strictly for scientific purposes, the boat used in the trip was certainly of the type in customary use for commercial purposes in the area at the time of Statehood.

5. George River
(Sleetmute and Iditarod Quadrangles) To Julian Creek

Since the 1910s mining properties on George River were supplied by river and trail. In 1935 Stephen R. Capps of the U.S. Geological Survey reported that miners transported supplies up George River to Julian Creek in poling boats with outboard motors. Forty years later a BLM official observed that sixty-foot barges twenty feet wide loaded with fuel were used on the river as far as Julian Creek where the river was forty feet wide and four to six feet deep.

6. Aniak River
(Russian Mission Quadrangle) To Salmon River

During the gold rush era the Aniak was an important poling boat highway to the Marvel Creek diggings. According to a local newspaper in 1912, two men took a poling boat loaded with nearly a ton of supplies up the river to the diggings on the upper reaches of Salmon River. The newspaper observed that prospectors should have no difficulty in reaching the mouth of Marvel Creek by poling boat. In 1914 a party of eight men reportedly ascended the Aniak at high water stage in a poling boat for a distance of forty-five miles. Another group of miners took a "large power boat" to a roadhouse forty miles upriver. In 1937 another local newspaper reported that the river was navigable for small boats a distance of sixty miles. These and other reports of boat traffic on the Aniak indicate that the Aniak was in 1959 susceptible to commercial navigation to at least the mouth of Salmon River.
7. Whitefish Lake and Outlet
(Russian Mission Quadrangle)

Whitefish Lake and its outlet were a link in a water and land route to prospective mining ground on Ophir Creek and mining operations on the headwaters of the Tuluksak River. In 1914 the U.S. Geological Survey's Alfred G. Maddren ascended the effluent and crossed the lake to Ophir Creek in a poling boat; he then followed the trail to Bear Creek on upper Tuluksak River. During the trip he observed at least one Native habitation on Whitefish Lake and a camp on lower Ophir Creek. There he met a number of non-Natives catching large numbers of whitefish for sale to Tuluksak River miners. Describing the creek as narrow and deep (6 to 15 feet in places) and the lake as shallow (10 to 15 feet), Maddren considered the water route to Ophir Creek suitable for the transportation of heavy freight by boat. According to BLM officials in 1980 and 1982, local residents traveled the water route in boats or skiffs in connection with subsistence activities. In view of the physical character of the lake and its effluent, and its past history as a route of travel to Ophir Creek and Tuluksak River points in boats comparable to riverboats extant in 1959, it is clear that Whitefish Lake and its outlet are susceptible to commercial navigation.

8. Johnson River

9. Crooked Creek

10. Unnamed Lake
(Secs. 2-4, 9-12, 14-16, 22-23, T. 18 N., R. 63 W., Seward Meridian)

11. Kulik Lake

12. Unnamed Lake
(Secs. 18-20, T. 19 N., R. 63 W., Seward Meridian)

13. Unnamed Lake
(Secs. 13, 23, 24, T. 19 N., R. 64 W., and Sec. 19, T. 19 N., R. 63 W., Seward Meridian)

14. Talbiksok River
(Russian Mission Quadrangle)

Entire

Entire

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Entire

Portage to Yukon River
These seven streams and lakes comprise the Russian Mission summer portage or the Yukon-Ruskokwim Portage. Indians and Eskimos doubtlessly traveled the portage for decades if not centuries before Lieutenant L. A. Zagorskin wrote in 1844 the first known description of it. Fur traders, prospectors, government officials, mail carriers, doctors, nurses, trappers, and sometimes entire families traveled the route. Since the Second World War, traffic on the Portage appears to have declined significantly, perhaps due to the rise in popularity of air travel. Local residents continue to travel portions of this route to hunting and trapping grounds, however.

The Portage was suitable for a wide range of crafts, including kayaks, canoes, rowboats, and poling boats, which ranged in length from eighteen to thirty-two feet. Prior to 1930 the mail carrier maintained five rowboats on the Portage. These made it possible for him to travel the distance from Bethel to Russian Mission and return in fifteen to twenty days, all the while carrying a minimum of 600 pounds of mail and oftentimes passengers.

The completion of the Alaska Railroad, the inauguration of government steamboat service on the Yukon from Nenana to Holy Cross, and the plans of the White Pass and Yukon Navigation Company to run a boat from Dawson to St. Micheal beginning with the 1923 season, led to serious consideration of an old proposal to construct a canal between the Yukon and Kuskokwim rivers on the Portage route. The canal proposal was rejected as too ambitious a project for existing and future economic conditions. Most everyone agreed on the need to improve the Portage for travel, however. Thus, in 1929–31 the Alaska Road Commission and the Territory cooperated in making certain improvements on the route. These included the construction of two light trams aggregating 5,943 feet on the Yukon and Kuskokwim sides of the Portage; a three-thousand-foot canal seven feet wide and three and one-half feet deep; controlling dams on the canal and Mud Creek; the installation of winches and derricks at the tram sites; the placement of signs at strategic points along the lakes and creeks; and the construction of two shelter cabins near the trams.

Improvements to the water portions of the route included the removal of brush from channels, the straightening of a few sharp corners in Crooked Creek, and the widening of some channels. All these improvements were designed to accommodate boats as large as the mail carrier's -- a thirty-foot boat with a four-foot beam and a payload capacity of 2,600 pounds. The project evidently was successful, for in 1938 a Bureau of Fisheries agent reported, "The largest boats now that go over the portage do not exceed 30 feet in length, 4 foot beam, and
should not draw over a foot or fifteen inches of water at most." The improvements had no effect on the navigability status of the subject water bodies, for it is clear that the streams and lakes were navigable for boats similar to those in commercial use in 1959 before the improvements were effected.

[Signature]
Memorandum

To: Chief, Navigability Section

From: Historian

Subject: Water Bodies Determined Navigable in Regional Report Process as of July 10, 1985

The following is a list of all seventy-six water bodies determined navigable as of July 10, 1985 as part of the regional report navigability determination process. The number of river miles has been rounded off to the nearest mile. There are a total of 4,370 river miles determined navigable through the regional report process.

**Kodiak Island--Shelikof Strait Region**

Afognak Lake

Afognak River to the remains of the old bridge in Sec. 24, T. 24 S., R. 22 W., Seward Meridian (1 mile)

Akalura and Red Lakes

Aniakchak River to Albert Johnson Creek (15 miles)

Karluk Lake

Karluk River to Karluk Lake (22 miles)

**Kuskokwim Region**

Aniak River to Salmon River (56 miles)

Big River to Otter Creek (38 miles)

Chukowan River to Gemuk River (28 miles)

Crooked Creek to unnamed lake in Secs. 2-4, 9-12, 14-16, 22-23, T. 18 N., R. 63 W., Seward Meridian (16 miles)
East Fork Kuskokwim River to confluence of Slow Fork and Tonzona River (75 miles)
Gemuk River to Beaver Creek (7 miles)
George River to Julian Creek (40 miles)
Holutna River to Chukowan River (121 miles)
Johnson River from Mud Creek Portage to Crooked Creek (10 miles)
Kulik Lake
Kuskokwim River to confluence of its East and North forks (535 miles)
Little Tonzona River to unnamed tributary in Sec. 12, T. 33 N., R. 25 W., Seward Meridian (2 miles)
Middle Fork Kuskokwim River to Pitka Fork (12 miles)
Nixon Fork to its West Fork (43 miles)
North Fork Kuskokwim River to Minchumina Portage (200 miles)
Pitka Fork to Salmon River (21 miles)
Salmon River to forks in Sec. 3, T. 32 N., R. 28 W., Seward Meridian (4 miles)
South Fork Kuskokwim River Tatina River (95 miles)
Swift Fork to Highpower Creek (39 miles)
Takotna River to Fourth of July Creek (72 miles)
Talbiksok River to Yukon-Kuskokwim Portage (35 miles)
Tuluksak River to Upper Landing (59 miles)
Unnamed Lake (Secs. 2-4, 9-12, 14-16, 22-23, T. 18 N., R. 63 W., Seward Meridian)
Unnamed Lake (Secs. 13, 23-24, T. 19 N., R. 64 W., and Sec. 19, T. 19 N., R. 63 W., Seward Meridian)
Unnamed Lake (Secs. 18-20, T. 19 N., R. 63 W. Seward Meridian)
Unnamed Tributary of Little Tonzona River with mouth in Sec. 12, T. 33 N. R. 25 W., Seward Meridian to Native allotment F-17261 (2 miles)
Whitefish Lake and Outlet (23 miles)  

Northwest Region  

Agiapuk River to American River (36 miles)  
American River to Budd Creek (23 miles)  
Fish River to Omilak Creek (58 miles)  
Kobuk River to Lower Kobuk Canyon (320 miles)  
Kuzitrin River to Noxapaga River (71 miles)  
Niukluk River to Casadepaga River (29 miles)  
Noatak River to Aniuk River (303 miles)  
Noxapaga River to Turner Creek (17 miles)  
Selawik River to Kugarak River (65 miles)  

Southcentral Region  

Chulitna River to Tokositna River (27 miles)  
Kasilof River to Tustumena Lake (18 miles)  
Kenai Lake  
Kenai River to Kenai Lake (82 miles)  
Lake Louise and Outlet  
Skilak Lake  
Skwentna River to Portage Creek (63 miles)  
Susitna Lake  
Susitna River to Indian River (128 miles)  
Talkeetna River to Chunilna Creek (6 miles)  
Tokositna River to Home Lake outlet (13 miles)  
Tustumena Lake  
Tyone Lake  
Tyone River to Tyone Lake (30 miles)
Yentna River to the confluence of its East and West forks (84 miles)

Upper Yukon Region

Beaver Creek to Victoria Creek (182 miles)

Birch Creek and its lower mouth to unnamed right-bank tributary in Sec. 8, T. 6 N., R. 17 E., Fairbanks Meridian (283 miles)

Chandalar River to the confluence of its North and West forks (116 miles)

Charley River to Bear Creek (30 miles)

Christian River to the section line common to Secs. 21 and 28, T. 22 N., R. 10 E., Fairbanks Meridian (22 miles)

Coleen River to Lake Creek (59 miles)

Crooked Creek to the bridge in Sec. 27, T. 9 N., R. 14 E., Fairbanks Meridian (25 miles)

East Fork Chandalar River to the outlet of Below Tree Lake (141 miles)

Grass River to an unnamed tributary in Sec. 29, T. 20 N., R. 15 E., Fairbanks Meridian (16 miles)

Hess Creek to the confluence of its North and South forks (92 miles)

Hodzana River to Pitka Fork (79 miles)

Nuntragut Slough upstream to an unnamed tributary in Sec. 9, T. 21 N., R. 10 E., Fairbanks Meridian (6 miles)

Porcupine River to the International Boundary (214 miles)

Ray River to the western boundary of NE4, Sec. 1, T. 13 N., R. 14 W., Fairbanks Meridian (35 miles)

Seventymile River to Barney Creek (35 miles)

Sheenjek River to Thluickohnjik Creek (90 miles)

Twin Island Lake and Outlet

Unnamed Lake (Sec. 24, T. 16 N., R. 9 E., and Secs. 18-19, 30, T. 16 N., R. 10 E., Fairbanks Meridian) and Outlet
Unnamed Lake (Secs. 1-2, 11-13, T. 16 N., R. 9 E., Fairbanks Meridian) and Outlet.

Unnamed Lake (Secs. 2, 10-11, T. 16 N., R. 9 E., Fairbanks Meridian) and Outlet to Birch Creek Lower Mouth (1 mile)

/s/ James H. Ducker