RESTRICTION STATEMENT

The locations of cultural resources noted in this plan are provided to facilitate permit review and compliance. Under the provisions of the Archaeological Resources Protection Act and the National Historic Preservation Act, site location information is restricted. Disclosure of such information is exempt from requests under federal and state freedom of information laws. This is not a public document. It is intended to facilitate Section 106 consultation by the U.S. Army Corps of Engineers, Bureau of Land Management, Alaska Office of History and Archaeology (OHA), and the Alaska State Historic Preservation Office (SHPO) (housed within OHA) and referred to as the combined OHA/SHPO. It is only intended for release to Donlin Gold LLC, Calista Corporation, The Kuskokwim Corporation, Cook Inlet Region, Inc., the Joint Pipeline Office, the BLM, the OHA/SHPO Alaska Tribes, and other appropriate consulting parties.
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<thead>
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<th>Acronym</th>
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<tr>
<td>AHRS</td>
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<tr>
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## UNITS OF MEASURE

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<tr>
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1.0 INTRODUCTION

This Cultural Resources Management Plan (CRMP or plan) was developed by Donlin Gold LLC (Donlin Gold) as part of project plans for the Donlin Gold Project (project), a proposed open pit hardrock mining project in southwestern Alaska. The intent of this plan is to describe and implement Donlin Gold’s program for consideration, management, and protection of cultural resources during project construction, operations, and reclamation phases in compliance with applicable laws and consistent with sound principles of cultural resources management.

1.1 Project Description

Donlin Gold is proposing to develop an open pit, hardrock gold mine 277 miles (446 kilometers [km]) west of Anchorage, 145 miles (233 km) northeast of Bethel, and 10 miles (16 km) north of the village of Crooked Creek, Alaska. The project includes the principal mine components listed below. Additional details regarding the proposed project are in the Project Description (SRK 2012a), and Natural Gas Pipeline Plan of Development (SRK 2012b).

- Mine Site – Open pit, waste rock facility, mill, tailings storage facility, freshwater dams, contact water dams, a natural gas power generation facility, and personnel camps.
- Transportation Infrastructure – A 5,000-foot (ft) (1,524-meter [m]) gravel airstrip, a port on the Kuskokwim River at the location known as Jungjuk (Jungjuk Port site), and a 30-mile (48-km) gravel road to connect the port and the mine site.
- Natural Gas Pipeline – A 14-inch (35.6 centimeters [cm]), 315-mile (507-km) buried steel pipeline to supply natural gas to the mine power plant originating (tie-in) at an existing natural gas pipeline near Beluga, Alaska.

1.2 Area of Potential Effects (APE)

The direct effects APE consists of the mine lease area (including the proposed airstrip and road between the mine and airstrip), the proposed Jungjuk port and road, the natural gas pipeline corridor, and all associated material source sites and ancillary facilities. The indirect effects APE for the mine site (including the airstrip, Jungjuk port, and roads) will extend generally for 2 miles surrounding the mine site footprint, or the lease boundary, whichever is larger. The indirect APE for the pipeline (including ancillary facilities) may extend for up to 1 mile on each side of the pipeline centerline depending on topography and/or vegetation. The indirect effects APE for the Bethel port facility will be the facility footprint plus a 100-ft buffer around the facility footprint. Given the nature of the Kuskokwim River – with its constantly shifting route and ongoing seasonal erosion – mapping an indirect APE will result in inaccuracies and will be of little use. Rather, the agencies and Donlin will seek consulting party input to identify and consider significant sites along the Kuskokwim that may be affected by the proposed project-related activity along the river.

A map of the APE is included in Appendix A of the Programmatic Agreement (PA).

---

1 36 CFR 800.16(d) defines APE as: “the geographic area or areas within which an undertaking may directly or indirectly cause alterations in the character or use of historic properties, if any such properties exist. The area of potential effects is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking.”
Lands directly affected by the project include public lands managed by the Bureau of Land Management (BLM) and State of Alaska (State), and private lands owned by Calista Corporation (Calista), the Kuskokwim Corporation (TKC), and Cook Inlet Region, Inc. (CIRI).

1.3 Purpose and Objective of CRMP

**Purpose:** This CRMP was developed by Donlin Gold to describe project tasks and procedures to facilitate compliance with federal and state laws and regulations, as well as with pertinent cultural resource stipulations in project land use agreements with private landowners. This plan has been developed in cooperation with the signatories and consulting parties of the Donlin Gold Project PA. The PA was developed in compliance with the National Historic Preservation Act (NHPA) to describe procedures to mitigate potential adverse effects to eligible/listed historic properties. The PA is a legally binding agreement that records the signatories’ commitments to resolve adverse effects to historic properties, including procedures for identifying, recording, and managing any newly discovered cultural resource sites. Under NHPA Section 106, only “historic properties” eligible for the National Register of Historic Places (NRHP) are considered, not all cultural resources. However, the National Environmental Policy Act (NEPA), the National Trails System Act (NTSA), and other acts may address protection of cultural resources that are not necessarily NRHP-eligible. In addition, this plan also addresses compliance requirements with the Paleontological Resources Preservation Act (PRPA).

**Objective:** The main objective of this plan is to provide procedures and guidance for Donlin Gold to conduct the project while considering, managing, and, where feasible, preserving the area’s historic properties and other cultural resources that may warrant consideration and protection from adverse project effects. This CRMP will be in effect during the construction, operation, and reclamation phases of the project.

This CRMP describes procedures including:

- Training of workers regarding cultural resource issues and responsibilities;
- Measures to avoid or minimize impacts to cultural resources (e.g., flagging, monitoring);
- Standard protocols for any cultural resources that may be exposed during project construction, operations, and reclamation;
- Prescribed actions to be taken in the event that unanticipated cultural resources are discovered, or known resources are impacted in an unanticipated manner; and
- Protocols for treatment of any discovered human remains.

1.4 Cultural and Paleontological Resources

Based on requirements of the regulatory framework (Section 2.0) and consultation with participants developing the PA, the term "Cultural Resources" for purposes of this plan may include:

- Listed (or eligible for listing) historic properties (e.g., prehistoric/historic sites, districts, buildings, structures, traditional cultural properties [TCPs]) on the NRHP.
- Prehistoric Resources: Isolated occurrences or clusters of artifacts, features, and human burials, which are evidence of the activities of Native Alaskan peoples in the past. Indicators of prehistoric and protohistoric occupation by Native Alaskans include,
but are not limited to: artifacts of various natural materials, areas of soil discoloration, shell, animal bone, manuports, heat-altered stone, and human bone. Occurrences of prehistoric materials may include, but are not limited to:

- artifacts (e.g., projectile points, shell beads);
- habitations (e.g., house pit depressions, shell and/or midden deposits, fire-affected rock, heat-treated rock, manuports);
- features (e.g., hearths, stone features, artifact caches); and
- human remains (burials or isolated bone fragments).

- Historic Cultural Resources: Defined as isolated occurrences or clusters of artifacts, features, and structures (or their remains), at least 50 years of age (or exceptional, or having Native Alaskan religious significance) that are evidence of the activities of peoples of all ethnicities of the American historic period. Historic materials may include, but are not limited to:
  - Buildings and structures, or the remains thereof;
  - Trash pits, privies, wells, and associated artifacts, surface dumps, and artifact scatters;
  - Isolated artifacts or isolated clusters of artifacts (e.g., metal cans, glass bottles, ceramic vessels); and
  - Human remains (burials or isolated bone fragments).

- Native Alaskan sacred site or significant ethnic sites (of any age)

Paleontological resources (e.g., fossils), although not included under Section 106, are also addressed in this CRMP to protect these resources during the project construction (Section 7.2 and Exhibit B, Potential Fossil Localities on Federal Lands in the Proposed Donlin Gold Project Area and Natural Gas Pipeline Corridor (Figure B-1).
2.0 REGULATORY FRAMEWORK

This section is a summary of the key federal, state laws or regulations, and landowner stipulations that form the regulatory framework for development of this project in general, and specifically this CRMP.

2.1 Federal

The project area includes wetlands and waters of the United States; therefore, for certain project-related activities, Donlin Gold must obtain a permit issued by the U.S. Army Corps of Engineers, Alaska District (USACE), under provisions of Section 404 of the Clean Water Act and Section 10 of the Rivers and Harbors Act of 1899. Donlin Gold must also obtain right-of-way authorization for placement of portions of the pipeline on BLM-managed lands. Before making these federal decisions, the federal agencies must comply with NEPA. The USACE is the lead NEPA agency developing an Environmental Impact Statement (EIS) for the project. The BLM is a cooperating agency in developing the EIS. The project is subject to applicable federal laws and regulations pertaining to protection and consideration of possible adverse effects on cultural resources (defined for this CRMP in Section 1.4). The key federal acts, and Executive Order pertaining to cultural resources in Alaska are summarized below.

  The NEPA process is intended to help federal agencies make decisions that are based on an understanding of all potential environmental consequences and to encourage actions that protect, restore, and/or enhance all aspects of the affected environment, including cultural resources. NEPA also provides opportunities for input from agencies, Tribes, and the public during development and review of the EIS. Regulations at 40 CFR 1500–1508 establish the policy requirements that are binding on all federal agencies for implementing NEPA.

  Section 106 of the NHPA requires federal agencies to take into account the effect of their undertakings on historic properties and afford the Advisory Council on Historic Preservation an opportunity to comment. Federal undertakings are defined as federally funded, licensed or permitted projects, or projects on federal land which may affect either a property listed on the NRHP, or an eligible property. "Historic Properties" are defined as those listed in, or eligible for, the NRHP (36 CFR 800.16(I)(1)). PAs are executed pursuant to NHPA Section 106 (specifically at CFR 800.14) and are compliance agreements setting forth how the federal agencies and project proponents will avoid, minimize, or mitigate adverse effects to historic properties. A PA is one of a variety of methods available to federal agencies to meet their Section 106 obligations.

- **Archaeological and Historic Preservation Act (AHPA 1974, a.k.a. the Moss-Bennett Act)**
  The AHPA addresses the requirements of archaeological site data preservation for sites on federal land.
• **Archaeological Resource Protection Act of 1979 (ARPA)**

ARPA was enacted to protect archaeological sites, artifacts and human remains on federal lands from looting by providing effective law enforcement and penalties for convicted violators. ARPA makes it illegal to excavate or damage archaeological resources located on public or Native lands without a permit, and to sell, purchase, exchange, transport, or receive archaeological resources that were excavated illegally under federal, state, or local law.

• **Native American Graves Protection and Repatriation Act of 1990 (NAGPRA)**

NAGPRA provides for consultation with Native groups when Native burials may be, or are accidentally, disturbed by an action, and for inventorying and repatriating collections already held by federal museums and institutions. Alaska Native human remains, funerary objects, sacred objects, and objects of cultural patrimony as defined in NAGPRA (25 U.S.C. § 3001), encountered on BLM or other federal land in connection with the undertaking shall not be intentionally excavated or removed without a permit under ARPA, 16 U.S.C. § 470cc, and consultation with the appropriate Tribes. NAGPRA regulations apply only to federally-owned lands.

• **National Trails System Act (NTSA)**

The Iditarod National Historic Trail (INHT) was designated by Congress to recognize the trail’s significance as a historic transportation route. The NTSA establishes trails to “promote outdoor recreation and the preservation of, public access to, travel within, and enjoyment and appreciation of the open-air, outdoor areas and historic resources.” The INHT extends from Seward, Alaska, to Nome, Alaska, following the routes as depicted on maps identified as “Seward-Nome Trail,” in the Department of the Interior study report entitled: *The Iditarod Trail (Seward-Nome Route) and other Alaskan Gold Rush Trails*. The BLM, as Trail Administrator, coordinates cooperative management of the INHT among a variety of land owners including the State of Alaska, federal agencies, Native corporations, and private land owners.

• **American Indian Religious Freedom Act (AIRFA 1978)**

The AIRFA promotes federal agency consultation with Tribes regarding activities that may affect their traditional religious rights and cultural practices. These include, but are not limited to, access to sacred sites, freedom to worship through ceremonial and traditional rights, and use and possession of objects considered sacred. These rights and practices may be associated with, and lend significance to, a property.

• **Executive Order 11593 – Protection and Enhancement of the Cultural Environment**

Executive Order 11593 directs the federal government to provide leadership in preserving, restoring, and maintaining the historic and cultural environment of the nation by initiating measures necessary to preserve, restore, and maintain (for the inspiration and benefit of the people) federally owned sites, structures, and objects of historical, architectural, or archaeological significance.

• **Paleontological Resource Preservation Act (PRPA 2009, Preservation Law 111-011)**

The PRPA only applies to federal lands and does not affect private lands. It provides authority for the protection of paleontological resources on federal lands such as issuing permits for collecting paleontological resources, curation of paleontological resources, and confidentiality of locality
data. It also includes criminal and civil penalties for fossil theft and vandalism. BLM Instruction Memo 2016-124-11 provides guidance for BLM implementation of PRPA 2009.

2.2 State of Alaska

The project area includes land owned by the State of Alaska; therefore, development plans are subject to provisions of state laws regarding historic, prehistoric, and archaeological resources threatened by public construction.

- Alaska Historic Preservation Act (AHPA) (AS 41.35)

The AHPA is central to the management of cultural resources on state-owned land. AS 41.35.070 stipulates:

(b) “Before public construction or public improvement of any nature is undertaken by the state, or by a governmental agency of the state or by a private person under contract with or licensed by the state or governmental agency of the state, the department may survey the affected area to determine if the area contains historic, prehistoric, or archeological values.

(c) If the department determines that historic, prehistoric, or archeological sites, locations, or remains will be adversely affected by the public construction or improvement, the proposed public construction or improvement may not be commenced until the department has performed the necessary investigation, recording, and salvage of the site, location, or remains. All investigation, recording, and salvage work shall be performed as expeditiously as possible so that no state construction project will be unduly impaired, impeded, or delayed.

(d) If in the course of performing public construction or improvements, historic, prehistoric, or archeological sites, locations, remains, or objects are discovered, the department shall be notified and its concurrence shall be requested in continuing the construction or improvement. Upon receipt of this notice, the department shall survey the area to determine whether the area contains historic, prehistoric, or archeological data which should be preserved in the public interest. The survey shall be conducted as expeditiously as possible. If, as a result of the survey, it is determined that (1) this data exists in the area, (2) the data has exceptional historic, prehistoric, or archeological significance, and should be collected and preserved in the public interest, and (3) it is feasible to collect and preserve the data, the department shall perform the necessary work to collect and preserve the data. This work shall be performed as expeditiously as possible.

(e) If the concurrence of the department required under (b) and (c) of this section is not obtained after 90 days from the filing of a request for its concurrence to proceed with the project, the agency or person performing the construction or improvement may apply to the governor for permission to proceed without that concurrence, and the governor may take the action the governor considers best in overruling or sustaining the department.”
Additionally, AS 41.35.80 requires permits for archaeological and historic property investigations as follows:

“The commissioner may issue a permit for the investigation, excavation, gathering, or removal from the natural state, of any historic, prehistoric, or archeological resources of the state. A permit may be issued only to persons or organizations qualified to make the investigations, excavations, gatherings, or removals and only if the results of these authorized activities will be made available to the general public through institutions and museums interested in disseminating knowledge on the subjects involved. If the historic, prehistoric, or archeological resource involved is one which is, or is located on a site which is, sacred, holy, or of religious significance to a cultural group, the consent of that cultural group must be obtained before a permit may be issued under this section.”

Several laws are applicable to the discovery of human remains in Alaska. The State Medical Examiner (SME) has jurisdiction over all human remains in the state (with rare exceptions, such as military aircraft deaths), regardless of age.

AS 12.65.5 requires immediate notification of a peace officer of the state (police, Village Public Safety Officer, or Alaska State Troopers [AST]) and the SME when death has “been caused by unknown or criminal means, during the commission of a crime, or by suicide, accident, or poisoning.” In this regard, contact the AST/Missing Persons Bureau first. (Table 7-3) The AST has interpreted notification procedures as applicable to all remains, including ancient remains.

AS 11.46.482(a)(3), which applies to all lands in Alaska, makes the “intentional and unauthorized destruction or removal of any human remains or the intentional disturbance of a grave” a class C felony.

AS 41.35.200, which applies only to State lands, makes the disturbance of "historic, prehistoric and archeological resources" (including graves, per definition) a Class A misdemeanor.

AS 18.50.250, which applies to all lands in Alaska, requires permits for the disinterment, transport, and re-interment of human remains. Guidance and permits are available from the Bureau of Vital Statistics (now Health Analytics & Vital Records).
3.0 PREVIOUS RESEARCH AND CULTURAL RESOURCES IDENTIFIED WITHIN THE PROJECT AREA

Phase I (surveys) and Phase II (evaluation reports and eligibility recommendations) have been completed for most areas that have the potential to be directly affected by project activities. The formal APE will remain somewhat flexible as project planning proceeds, but a large area along the pipeline corridor, project alternatives, and mine lease boundary have been assessed. Mitigation efforts may be required for sites where adverse effects cannot be avoided/minimized. This section addresses known resources.

Previous work has identified 72 cultural resources (Table 3-1). Fifty-five (55) of the identified resources are classified as prehistoric and 17 are historic. Forty-nine (49) of the 72 cultural resources are within the APE. Twenty-one (21) sites were deemed eligible or treated-as-eligible (13 sites are historic and 8 are prehistoric). Eligibility determination was made for 14 sites and 7 were treated-as-eligible, because additional investigation is needed to determine NRHP eligibility or the determination is pending (Table 3-1). The sites within the APE, along with recommended mitigation are listed in Table 3-2.

Table 3-1: Number of Cultural Resources Identified in Previous Studies

<table>
<thead>
<tr>
<th>Classification</th>
<th>Cultural Resources Identified</th>
<th>NRHP Eligible Historic Properties</th>
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<tbody>
<tr>
<td>Prehistoric</td>
<td>55</td>
<td>13</td>
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<tr>
<td>Historic</td>
<td>17</td>
<td>8</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>72</strong></td>
<td><strong>21</strong></td>
</tr>
</tbody>
</table>


Ten Phase I identification surveys and Phase II site evaluation reports have been submitted by Donlin Gold to: USACE, BLM, OHA/SHPO, TKC, Calista, and CIRI. EOE (Evaluation of Eligibility) forms were included in the following reports: Site Evaluations of Known Cultural Resources within the Proposed Donlin Creek Mine Area Lease Boundary (Hays et al. 2011); Phase I and II Cultural Resources Survey of the Proposed Donlin Gold Natural Gas Pipeline (Reuther et al. 20132012); Results of the 2013 Phase I and Phase II Cultural Resources Survey of the Jones and Pretty Creek Realignment Routes of the Proposed Donlin Gold Natural Gas Pipeline Study (Rogers et al. 2013), and other project reports.

3.1 Iditarod National Historic Trail

Approximately 62 miles of the Iditarod Trail would be present within the APE within the Rainy Pass area (from approximately the “Skwentna Crossing” to Three Mile Creek) and the South Fork of the Kuskokwim area. Construction of the proposed pipeline would result in both direct temporary construction-related impacts and longer term indirect impacts to the setting through visual effects. The buried pipeline would cross the Iditarod National Historic Trail (INHT) 4 times, and would be collocated within the INHT for 2.5 miles and in proximity (within 1,000 feet [ft]) for approximately 14.3 miles (PFEIS USACE, 2017). However, after the project’s adoption of the “North Route” variant, approximately 47 miles of the Iditarod Trail would be present within the
APE, and the ROW would cross the INHT 4 times. Potential effects to the Iditarod Trail include alteration of character-defining features and integrity (e.g., location, design, setting, feeling, and association); and changes in scenic quality.

Table 3-2 lists the 14 eligible sites within the APE considering the current project plans (i.e., use of “North Route”).

**Table 3-2: Summary of Eligible Sites within APE and Recommended Mitigation**

<table>
<thead>
<tr>
<th>AHRS No.</th>
<th>Nature of Resource</th>
<th>Recommended Mitigation</th>
<th>Land Owner</th>
<th>Anticipated Adverse Effect</th>
<th>Project Area</th>
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<td>IDT-00292</td>
<td>Lithic scatter</td>
<td>-</td>
<td>Calista</td>
<td>No Adverse Effect</td>
<td>Mine Area</td>
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<td>IDT-00275</td>
<td>Lithic scatter</td>
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<td>No Adverse Effect</td>
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<tr>
<td>IDT-00288</td>
<td>Surface lithic artifacts</td>
<td>Spatial analysis</td>
<td>Federal</td>
<td>Physical destruction or damage</td>
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<td>Stratified subsurface features</td>
<td>Phase III Excavation and Data recovery</td>
<td>State</td>
<td>Physical destruction or damage</td>
<td>Pipeline corridor</td>
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<td>MCG-00072</td>
<td>Subsurface lithic artifacts</td>
<td>-</td>
<td>State</td>
<td>No Adverse Effect</td>
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<tr>
<td>MCG-00075</td>
<td>Subsurface lithic artifacts</td>
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<td>State</td>
<td>No Adverse Effect</td>
<td>Pipeline corridor</td>
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<tr>
<td>MCG-00076</td>
<td>Subsurface lithic artifacts</td>
<td>-</td>
<td>State</td>
<td>No Adverse Effect</td>
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<td>TYO-00022</td>
<td>Mountain Climber roadhouse</td>
<td></td>
<td>State</td>
<td>No Adverse Effect</td>
<td>Pipeline corridor</td>
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<tr>
<td>TYO-00277</td>
<td>Depression features</td>
<td>Phase III Excavation and Data recovery</td>
<td>State</td>
<td>Physical destruction or damage</td>
<td>Pipeline corridor</td>
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2 Assessments of effect were determined by the U.S. Army Corps of Engineers, and received concurrence from the Alaska SHPO.
<table>
<thead>
<tr>
<th>AHRS No.</th>
<th>Nature of Resource</th>
<th>Recommended Mitigation</th>
<th>Land Owner</th>
<th>Anticipated Adverse Effect&lt;sup&gt;2&lt;/sup&gt;</th>
<th>Project Area</th>
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<td>SLT-00094</td>
<td>Multi-locus surface/subsurface features</td>
<td>Additional Phase II Survey and Delineation</td>
<td>Calista/TKC</td>
<td>Close proximity to construction activities</td>
<td>Jungjuk Port site</td>
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<td>TYO-00215</td>
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<td>Documentation and report</td>
<td>State</td>
<td>Temporary visual effect</td>
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<td>TYO-00363</td>
<td>Historic campsite</td>
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<td>State</td>
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<td>IDT-00260</td>
<td>Historic cabin</td>
<td>Data recovery</td>
<td>State</td>
<td>Close proximity to construction activities</td>
<td>Mine area</td>
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<tr>
<td>IDT-00261</td>
<td>Historic cabin</td>
<td>-</td>
<td>TKC</td>
<td>No Adverse Effect</td>
<td>Mine area</td>
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<tr>
<td>Iditarod Trail (Good Iditarod Trail, Iditarod National Historic Trail, Iditarod Race Trail) TAL-00055, TYO-00085, MCG-00125</td>
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<td>State</td>
<td>Alteration of character-defining features and integrity, changes in scenic quality</td>
<td>Pipeline corridor</td>
</tr>
</tbody>
</table>
4.0 PROJECT IMPLEMENTATION SEQUENCE AND SCHEDULE

This section presents an overview of the tasks to be performed to consider, manage, and, if feasible, protect cultural resources. It is important to note that this plan covers all phases of the project including: pre-construction, construction, operations, and reclamation. Generally, ground-disturbing activities associated with construction present the largest risk of impact to cultural resources. The bulk of construction activities for the project will occur during the project construction phase. However, construction activities related to the growth of the mine will also occur during the operations and reclamation phases.

4.1 Pre-Construction Phase

Pre-construction phase tasks (prior to ground-disturbing activities) related to cultural resources include:

- Submit annual Cultural Resources Report (CRR) report (as outlined in PA Section XIII (B)) by February 1 or at least 30 days prior to the annual meeting.
- Submit draft Construction Monitoring Plan for review by signatories at least 30 days prior to the annual meeting.
- Annual meeting with PA signatories to discuss each year’s activities, review and approve monitoring plan (Exhibit D) and any other activities scheduled for the upcoming year during construction.
  - Prepare meeting minutes and share with all signatories of the PA.
  - Provide copies of meeting minutes to concurring signatories within 15 days, upon request.
- Conclude surveys to identify and evaluate other potential cultural resources in areas, not yet surveyed:
  - Pipeline “North Route” alignment.
  - Pipeline ancillary facilities (all areas outside of the surveyed 300-ft wide corridor).
- Evaluate potential TCPs in the APE.
- Address Tribal and local concerns regarding cultural resources.
- Address curation options in consultation with landowners.
- Complete Visual Documentation of the INHT (Section 6.5.1)
- Fabricate stone artifact replicas (Section 6.5.2)
- Review PA effectiveness with PA signatories and invited signatories every 5 years (if applicable).

4.2 Construction Phase

Construction phase tasks (initiation of ground breaking activities leading up to mill processing) for which Donlin will be responsible for related to cultural resources include:
• Submit annual CRR report, including draft treatment plans, by February 1 or at least 30 days prior to the annual meeting.

• Annual meeting with PA signatories to discuss each year’s activities, and activities scheduled for the upcoming year during construction.
  – Prepare meeting minutes and share with all signatories of the PA.
  – Provide copies of meeting minutes to concurring signatories within 15 days upon request.

• Designate a Cultural Resource Specialist(s) (CRS) (qualified archaeologist contractor(s) per 48 FR 44738-4473936) and provide the contractor list to OHA/SHPO, BLM, USACE, and other PA invited signatories parties.

• Train new employees for on-site cultural resources awareness (during first week of employment).

• Track progress of construction and project schedule.

• Monitor for cultural resources when and where necessary (Section 6.3).

• Identify and evaluate cultural resources that may be discovered during construction activities.

• Mitigate effects to eligible historic properties per consultation if avoidance/minimization is not possible.

• Conduct test investigations or data recovery analysis and reports per consultation (if buried cultural resources are discovered during construction activities).

• Prepare artifacts and other cultural materials to be curated.

• Transfer artifacts and cultural materials to the approved curating facility.

• Initiate INHT minimization and supplemental mitigation measures (Section 6.5.1): Pipeline construction at INHT Crossings; Placement of surface structures; Material Site MS-25; Initiate Donlin Gold INHT Annual Endowment.

• Review PA effectiveness review with PA signatories and invited signatories every 5 years (if applicable).

Additional construction phase tasks include notifying the Authorized Officer within 24 hours of any discoveries not subject to prescriptive treatment; maintaining daily logs and weekly summaries; and preparing compliance reports of all cultural resources monitoring and mitigation activities.

4.3 Operations Phase

Operations phase tasks related to cultural resources include:

• Submit annual CRR report by February 1 or at least 30 days prior to the annual meeting.

• Annual meeting with PA signatories to discuss each year’s activities, and activities scheduled for the upcoming year during construction.
  – Prepare meeting minutes and share with all signatories of the PA.
− Provide copies of meeting minutes to concurring signatories within 15 days upon request.

• Train new employees for on-site cultural resources awareness (during first week of employment).

• Track progress of operation activities and project schedule.

• Monitor for cultural resources when and where necessary (Section 6.3).

• Evaluate cultural resources that may be discovered during construction activities.

• Mitigate effects on eligible historic properties per consultation, if avoidance/minimization is not possible.

• Conduct test investigation or data recovery analysis and reports, per consultation (if buried cultural resources are discovered during construction activities).

• Prepare artifacts and other cultural materials to be curated.

• Transfer artifacts and cultural materials to the approved curating facility.

• Continue INHT creative mitigation (Section 6.5.1): Donlin Gold INHT Annual Endowment.

• Review PA effectiveness review with PA signatories and invited signatories every 5 years (if applicable).

Additional operations phase tasks include notifying the Authorized Officer within 24 hours of any discoveries not subject to prescriptive treatment; maintaining daily logs and weekly summaries; and preparing compliance reports of all cultural resources monitoring and mitigation activities.

4.4 Reclamation Phase

Reclamation phase tasks related to cultural resources include:

• Submit annual CRR report by February 1 or at least 30 days prior to the annual meeting.

• Annual meeting with PA signatories to discuss each year’s activities, and activities scheduled for the upcoming year during construction.
  − Prepare meeting minutes and share with all signatories of the PA.
  − Provide copies of meeting minutes to concurring signatories within 15 days upon request.

• Train new employees for on-site cultural resources awareness (during first week of employment).

• Track progress of reclamation activities and project schedule.

• Monitor for cultural resources when and where necessary (Section 6.3).

• Evaluate cultural resources that may be discovered during reclamation activities.

• Mitigate effects on eligible historic properties, per consultation if avoidance/minimization is not possible.
• Conduct test investigation or data recovery analysis and reports, per consultation (if buried cultural resources are discovered during project activities).
• Prepare artifacts and other cultural materials to be curated.
• Transfer artifacts and cultural materials to the approved curating facility.
• Review PA effectiveness review with PA signatories and invited signatories every 5 years (if applicable).

Additional reclamation phase tasks include notifying the Authorized Officer within 24 hours of any discoveries not subject to prescriptive treatment; maintaining daily logs and weekly summaries; and preparing compliance reports of all cultural resources monitoring and mitigation activities.

4.5 Management Structure (Authority and Responsibility)

Donlin Gold has granted all employees, contractors, and the CRS the authority to stop work in the event of an unanticipated discovery of a cultural resource material, consistent with the procedures outlined in Section 7.0 Unanticipated Discoveries.

Cultural Resource Specialist(s) (CRS) – A qualified archaeologist as defined in 48 FR 44738-4473936. The CRS acts as the responsible party for cultural resources issues.

A formal management structure, including roles and responsibilities of cultural resource specialists and their qualifications, will be identified and submitted for review to USACE, BLM, and SHPO, at least 60 days prior to start of construction.
5.0 EMPLOYEE AND CONTRACTOR CULTURAL TRAINING

Donlin Gold will provide cultural training to Donlin Gold project personnel, contractors, and subcontractors within their first week of employment. The training materials will be prepared or approved by a qualified archaeologist meeting the qualifications of 48 FR 44738-4473936. As practicable, the training will be conducted in concert with existing environmental, health and safety training, on the project during construction and operations. The cultural training will focus on the following issues:

- Regulatory policies and laws protecting resources, and penalties for violations.
- Basic identification of cultural resources.
- The rationale for cultural resources monitoring.
- The procedures to follow in case of discovery of such resources.
6.0 AVOIDANCE, MINIMIZATION, AND MITIGATION

As agreed upon in the PA, Donlin Gold will, to the extent practicable, avoid all known eligible historic properties and paleontological resources. Avoidance is the preferred resolution of potential adverse effects. If adverse effects cannot be resolved through avoidance, then Donlin Gold will look for ways to minimize adverse effects, and develop mitigation or treatment plan(s) in consultation with the USACE, SHPO, other appropriate agencies, and consulting parties as agreed upon in the PA.

6.1 Avoidance

Eligible properties within the APE, for which the project has designed to avoid (Table 3-2: Summary of Eligible Sites within APE and Recommended Mitigation), will be typically given a protective buffer of 500 ft (152 m) but no less than 100 ft from the site limits. This will not be practicable for some sites, like SLT-00094, where the site limits are less than 100 ft to the proposed project limits. The following sites will be flagged by the CRS in a conspicuous manner and avoided:

- IDT-00260 Lewis Gulch Main Cabin
- IDT-00261 Grouse Creek Cabin
- SLT-00094 Angyaruaq
- IDT-00275 Surface Lithic Artifacts
- MCG-00072 Subsurface Lithic Artifacts
- MCG-00076 Subsurface Lithic Artifacts
- TYO-00215 Historic Cabin

Donlin Gold will enforce avoidance of the flagged areas during construction and reclamation activities (identified as the periods when inadvertent disturbance of a site would be most likely) and remove flagging once construction activity in the area is completed to detract attention and prevent potential vandalism.

6.2 Minimization

Revision and re-routing of the natural gas pipeline route away from portions of the INHT and IRT completed during project planning will avoid effects on some portions of these resources. During consultation, other methods have been discussed (e.g., vegetation buffers, operations protocols) that may minimize indirect effects on these and other resources. The results of these discussions included a commitment to the following:

- Pipeline Construction at INHT Crossings – As practicable, pipeline ROW construction at INHT crossings will be in a manner that minimizes the observer’s view of the pipeline ROW. This may include narrowing and/or feathering of the pipeline construction ROW and placement of visual barriers such as vegetation, brush piles, and/or berms (refer to September 25, 2017 meeting summary, Exhibit E).
• Placement of Surface Infrastructure – As practicable, mile markers, main blocks valves, and cathodic protectors will be placed at inconspicuous locations to avoid or minimize their view from the INHT.

6.3 Monitoring

For the purposes of this plan, archaeological monitoring during construction is defined as on-the-ground, close-up observation by a CRS. The objectives of monitoring are:

• Protect existing cultural resources from construction effects.

• Identify, at the time of discovery, any archaeological materials exposed during ground disturbance.

• Notify and apprise SHPO, applicable land owner(s) and Tribe(s) of all discoveries of cultural resources.

A monitoring plan will be developed and revised as needed based on consultation with PA signatories (Exhibit D).

Consultation among the USACE, BLM, ACHP, SHPO, and other consulting parties has determined that archaeological monitoring shall be conducted in areas specified in Exhibit C, identified as a result of previous fieldwork, examination of local geomorphology, predictive modeling, and best professional judgment. Predictive model development, implementation, and re-iteration based on field results are described in Reuther et al. 2010 and subsequent field survey reports.

Archaeological monitoring may also be initiated, per consultation, if project personnel believe that potential archaeological material has been found in the project area. The CRS will attempt to define and identify any discovered archaeological finds, halt construction in the vicinity of a find (if necessary, in order to evaluate it), and keep a daily log of construction activities observed and any archaeological finds. The CRS will set out flagging or fencing to create a buffer zone around known or discovered cultural resources signifying that ground-disturbing activities are not allowed at those locations. The CRS will check that the flagging and fencing remains a visible and effective barrier until project activities have been completed in the vicinity (adjacent to the flagged buffer area) of the cultural resource.

The CRS will provide recommendations of eligibility for the NRHP to the authorized individual (per Article III of the PA) for review and approval. Full-time monitoring will be conducted at sites where NRHP-eligible cultural resources have been discovered. This is defined as careful observation of the ground-disturbing activities of all machines on a construction site for as long as the machines are being operated. This type of monitoring requires one monitor per active earthmoving machine working in the archaeological-sensitive site. Full-time archaeological monitoring, if necessary, may require more than one monitor working at a time, depending on number of machines and distance between machines. If one monitor cannot observe all ground disturbances at the same time, additional monitors will be assigned so that all ground-disturbing activities can be observed.

The CRS will coordinate with Tribal participants, as appropriate, during Tribal monitoring of ground disturbance areas where archaeological resources or human remains have been discovered or are anticipated to be encountered. Wherever possible, these areas will be identified prior to the initiation of construction, in consultation with consulting parties. Tribal participation will be initiated at the time archaeological resources are found by construction personnel or the project owner and
assessed as Native Alaskan cultural resources by the CRS. If a Tribal monitor becomes necessary during project construction, the Tribal monitor(s) shall be chosen from the current list of Tribal representatives in the PA. If artifacts are recovered in these efforts, they will be handled (Section 6.4) and curated (Section 6.7) as outlined in this plan. If human remains are identified on federal lands within the APE, then the regulations contained in the NAGPRA would apply.

6.4 Standard Mitigation

Mitigation is a way to remedy or offset an adverse effect or a change in a historic property’s qualifying characteristics. Treatment is the act of mitigating those effects, agreed upon in consultation. Consultation among the consulting parties will precede and inform all mitigation actions.

Standard mitigation treatment for archaeological sites typically consists of site excavation and archaeological “data recovery” and dissemination of information as appropriate. Guided by a formal Research Design, a portion of sites that will be affected by the project will be excavated and the resultant data recorded. This process ensures that the archaeological site or material will be thoroughly documented, analyzed, and curated so that project activities can proceed as planned.

For standard mitigation planning purposes, sites in the project area recommended as eligible for the NRHP and with an anticipated adverse effect from the project (Table 3-1), were categorized on the basis of criteria such as period, size, stratification, artifact type, and data-recovery potential. Recommended mitigation methods for each site type are described below.

Donlin Gold’s CRS will draft treatment plans and submit them to the signatories 30 days prior to the annual construction phase meeting (Section 4.2). The treatment plans will specify how effects to eligible historic properties will be mitigated if avoidance/minimization is not possible. Review and approval of final treatment plans, in consultation with and with input from consulting parties, will occur during the annual meeting.

6.4.1 Methods for Stratified Prehistoric Sites with High Data-Recovery Potential

Phase III Excavation and Data Recovery is the recommended mitigation approach for two prehistoric sites with the highest data-recovery potential (MCG-00071, TYO-00277). The level of mitigation effort will be commensurate with the potential project effects on these sites. All data recovery mitigation will be accompanied by a formal research design to be submitted for review by the signatories and approval (along with applicable permits) by the OHA/SHPO prior to planned construction in the respective zones where these sites are located.

High-resolution topographic mapping using surveying instruments (type Leica TS-06 total station) will be used to generate a pre-disturbance map of the site. Semi-permanent primary site datum points will be established with rebar and capped and labeled with the site number and date. All subsequent intermediate datum points will be established in the same grid and coordinate system, and measured relative to the main site datum points. All features, tests, excavation units and in situ artifact point proveniences will be recorded with total station as well. Positional data collected at each site will be used to determine contextual relationships among artifacts and features. Distribution maps can potentially be used to ascertain possible uses of space within the excavated areas. Mapping and spatial distribution files will be compatible with Environmental Systems Research Institute (ESRI) Geographic Information Systems (GIS) systems (ArcGIS).
A 3-inch core sampler and bucket auger and/or test pits will be used to test subsurface extents of the buried components outside the test excavations. Excavation units will be placed based on visible surface features and knowledge of the site gained through previous testing. All units will be hand excavated using trowels and dustpans. Excavated sediments will be screened through a ¼-inch mesh screen, as possible. Texture and dampness of the soils could make selecting a sample of sediments necessary. Bulk soil samples will be collected for flotation from around any hearths or evident floor structures encountered. Stratigraphic profiles and descriptions will be provided for all units and tests. Stratigraphic, sediment, and soil descriptions will follow national conventions established by the US Department of Agriculture Soil Survey (Soil Survey Division Staff 1993).

Recovered artifacts will be bagged in the field and each bag will be labeled with the following information: unit, level, depth below unit datum, date, excavator, contents, site number, field specimen and/or total station shot number (when applicable). Artifacts will be examined and described in the CRS’s or selected consultant’s labs and comparative analysis will be made to other collections at facilities such as University of Alaska Museum and the University of Alaska, Anchorage, Anthropology Laboratory. Metal, obsidian, and sediments will be analyzed using a portable X-ray fluorescence unit, as appropriate. All artifacts will be measured, described, and photographed using high-resolution digital cameras. Organic artifacts will be conserved using appropriate techniques prescribed following consultation with curatorial personnel. All artifacts and non-artifact samples collected will be accessioned to the appropriate curation facility. Cataloguing, processing and collections transfer will occur after the analysis and final reporting are complete (Curation Agreement, Exhibit A). Donlin will target completion of this work within one year to 18 months from the recovery of the artifacts.

Sampling methods for artifacts, charcoal and wood, plant macrofossils, fauna, and sediment will follow standard best practices in archaeology (Wooler et al. 2012). Samples will be collected separately and assigned specific field specimen numbers and proveniences. Sample locations will be plotted on excavation unit maps, and their 3-point position recorded using a total station to increase mapping accuracy. Samples recovered from excavation and test unit walls will be recorded on stratigraphic profiles. Bulk sediment samples may be collected for sieving through finer mesh and flotation in the laboratory to recover smaller artifact and non-artifact remains.

Radiocarbon dating and tephrochronology will be used to assess the age of occupations and potential contemporaneity of cultural features at the sites. Organic samples from features, and in tight associative context with cultural materials and deposits, will be collected for radiocarbon dating. Accelerator mass spectrometry radiocarbon is the preferred technique to date organic materials. Because much of the project area lies in a historically volcanic region, volcanic ash (tephras) falls can potentially be used as chronological markers to understand the general timing of occupations based on stratigraphic positioning to the tephras.

Digital photography will be used to record all phases of the project, from mapping and excavation through artifact analysis and documentation. All photographs taken in the field will be recorded in photograph logs that are later digitized.
6.4.2 Methods for Historic Sites with High Data-Recovery Potential

Two historic cabin sites were recommended as eligible for the NRHP (TYO-00215, and IDT-00260). Recommended mitigation methods for these historic sites are: data recovery (including testing and limited shallow excavation) following an approved research design; detailed site mapping; and artifact analysis. Excavation(s) for data recovery would in dimensions of either 3.3 ft x 3.3 ft or 3.3 ft x 6.6 ft (1 m x 1 m or 1 m x 2 m).

High-resolution topographic mapping using surveying instruments (type Leica TS-06 total station) will be used to generate a pre-disturbance map of each site. Semi-permanent primary site datum points will be established with rebar and capped and labeled with the site number and date. All subsequent intermediate datum points will be established in the same grid and coordinate system, and measured relative to the main site datum points. All features, tests, excavation units and in situ artifact point proveniences will be recorded with total station as well. Positional data collected at each site will be used to determine contextual relationships among artifacts and features. Distribution maps can potentially be used to ascertain possible uses of space within the excavated areas. Mapping and spatial distribution files will be compatible with ESRI GIS (Type ArcGIS).

Excavation units measuring either 3.3 ft x 3.3 ft (1 m x 1 m) or 3.3 ft x 6.6 ft (1 m x 2 m) will be placed based on visible surface features and knowledge of the site gained through previous testing. All units will be hand excavated using trowels and dustpans. Excavated sediments will be screened through a ¼-inch mesh screen, as possible. Bulk soil samples will be collected for flotation from within features and under cabin floors. Stratigraphic profiles and descriptions will be provided for all units and tests. Stratigraphic, sediment, and soil descriptions will follow national conventions established by the US Department of Agriculture Soil Survey (Soil Survey Division Staff 1993).

Recovered artifacts will be bagged in the field and all bags labeled with the following information: unit, level, depth below unit datum, date, excavator, contents, site number, field specimen and/or total station shot number (when applicable). Artifacts will be examined and described in the CSR’s or selected consultant’s lab and comparisons to other collections will be possible at facilities such as the University of Alaska Museum and the University of Alaska, Anchorage, Anthropology Laboratory. All artifacts will be measured, described, and photographed. Organic artifacts will be conserved using appropriate techniques, which will be followed after consultation with curatorial personnel.

After thorough documentation, common function and type mass-produced twentieth century artifacts will be reduced to a sample collection in the lab for later comparative study or museum display. Artifacts and non-artifact samples curated will be accessioned to the appropriate curation facility. Cataloguing, processing, and collections transfer will occur after the analysis and final reporting are complete (see Curation Agreement, Exhibit A).

Digital photography will be used to record all phases of the project, from mapping and excavation through artifact analysis and documentation. All photographs taken in the field will be recorded in photograph logs that are later digitized.

6.4.3 Lithic Scatters - Methods for Spatial and Laboratory Analysis

One eligible (IDT-00288) site comprises an extensive surface scatter of lithic materials. While small amounts of material were found in a subsurface context, the majority of material was exposed on
the surface and collected. Suggested mitigation strategies at this site are focused on spatial analysis of recovered materials and laboratory analysis of the artifacts themselves.

Contextual data derived from spatial relationships is among the most important sources of evidence for interpretations of ancient human behavior, social organization, site-formation processes, and the meaning of the archaeological record. The retrieval of archaeological information from various types of spatial relationships is thus a central aspect of the discipline. The distribution of, and relationships between artifacts, features, and other observable data have meaning in terms of activity areas, the organization of households, camps and larger settlements, and human use of landscapes (Banning 2000; Clark 1977). Deetz (1967) defined an archaeological site as a “spatial concentration of material evidence of human activity.” At a large scale, the IDT-00288 site – largely consisting of a surface flake scatter and other ephemeral remains – can be best understood by applying inter-site comparative analyses examining landscape variables such as altitude, aspect, local environment, surficial geology, distance to seasonal or perennial water sources, and distance to similar sites. Within the site, intrasite spatial patterning will be considered: spatial clustering (density patterning) and compositional patterning (Ferring 1984).

Laboratory analyses of the recovered lithic materials will consist of both macroscopic and microscopic inspection and description, to gain an understanding of their procurement, manufacture and use (cf. Andrefsky 1998). Results of laboratory and spatial analyses will be collated to provide contextual interpretation of the IDT-00288 site.

6.4.4 Sites Requiring Further Phase II Testing

One prehistoric site (SLT-00094) is in close proximity to the planned Jungjuk Port site. Further Phase II testing is recommended for the site to better ascertain and delineate the extent of site deposits. This testing may in effect constitute data recovery mitigation if it is determined by USACE, through consultation with SHPO and the Crooked Creek Traditional Council, that further data recovery is not necessary. SLT-00094 has already been the subject of a multi-season community archaeology project involving participation of local residents (Hays et al. 2012b; Rogers et al. n.d.), and continuation of this approach is proposed under Alternative Mitigation (Section 6.5).

6.5 Alternative Mitigation

The Section 106 mitigation phase presents unique opportunities to integrate traditional and cultural knowledge with western science and technology. DuVall (2014) notes the trend in cultural resource management toward alternative or creative mitigation approaches.

Section 106 does not “prescribe” any specific formula or recipe for mitigating adverse effects. Mitigation can (and does) involve a variety of alternative forms in addition to mitigation through data recovery, involving traditional archaeological research designs and scientific methods. Alternative mitigation treatments may include active preservation in place for future study, recovery or partial recovery of archaeological data, public interpretive display, collections return/repatriation, virtual (Web-based) reports and museum displays, development of educational curriculum packages, community archaeology projects, public lectures, or any similar or combination of these and other measures. Alternative or creative mitigation plans may be developed through consultation with consulting parties actively providing input on culturally appropriate and locally valued options.
The terms alternative, or “creative mitigation” are terms used in this plan simply within the context of having the ability to spot problems and devise appropriate solutions.

6.5.1 Iditarod National Historic Trail

Donlin Gold has proposed the following mitigation measures to address adverse effects to the INHT. Review, consideration, and acceptance of these measures is pending.

The following are creative mitigation measures associated with the construction and operation of the proposed natural gas pipeline, to mitigate adverse effects to the INHT:

- Visual Documentation – Donlin Gold will collect photo and video documentation using modern technology in a user-friendly format of the INHT scenic area during winter conditions from the Skwentna Crossing to Three-mile Creek, and at Egypt Mountain. The documentation will be compiled in a report and copies provided to the signatories to the PA and to the Iditarod National Historic Trail Alliance (INHTA).

- Material Site MS-25 – During detailed construction planning, the need to develop Material Site 25 (MS-25) will be reevaluated. MS-25 may not be required and thus, not developed. If required, Donlin Gold will investigate means to minimize adverse effects by reducing the area of disturbance of the material site. If developed, MS-25 will be reclaimed by re-contouring the area to blend with the surrounding environment and methods would meet State of Alaska reclamation requirements. Visual barriers may also be installed, depending on the final configuration of the development at MS-25.

- Communication and Coordination – Donlin Gold will communicate through meetings, phone, and email and coordinate with INHT trail users (including the Iditarod Trail Committee and the Iron Dog) about pipeline construction plans and progress to enable free and safe passage at INHT/construction ROW crossings. Through its Public Outreach work, Donlin Gold will also provide information regarding pipeline construction and maintenance activities via its newsletters, webpage, and other social media.

Additional alternative mitigation measures to address adverse effects to the INHT are currently being proposed by Donlin Gold for review and consideration.

6.5.2 Angyaruaq SLT-00094

A Community Archaeology project conducted with Crooked Creek residents at SLT-0094 (the Angyaruaq site, see Section 6.6.2) resulted in scientific collections including a number of stone tools dating from roughly 2000 years ago. The most visually appealing artifacts include inset blades/arrow points, bi-points and bifaces manufactured from obsidian, chert and basalt. Donlin Gold will coordinate and fund the fabrication of 3 sets of lithic casts of select items. These three-dimensional artifact replicas can be used as part of teaching collections for scientific studies and/or as art objects for cultural displays. The following artifacts may be replicated:

- SLT-094-06-061 biface/end scraper
- SLT-094-06-059 biface (obsidian)
- SLT-094-10-027a inset blade/arrowpoint (obsidian)
• SLT-094-09-0299 knife blade fragment (black chert)
• SLT-09-0308 bipoint (basalt)

One set of replicas will be provided to Johnny John School in Crooked Creek for use as cultural and scientific teaching tools, and the other two sets will be provided to the land owners (TKC and Calista Corporation) for use in cultural collection displays.

6.6 Alternative Mitigative Activities Conducted to Date

Donlin Gold has been pro-active and accomplished certain activities to address potential project effects through three specific projects: Crooked Creek Repatriation, Angyaruaq Community Archaeology, and the James L. McPherson 1914 Kuskokwim Reconnaissance Historic Iditarod Trail Photo Mapping and Digitization Project. This work was conducted prior to the initiation of formal Section 106 consultation. Nevertheless, it was done in cooperation with several of the most directly affected communities and in collaboration with private landowners and the Crooked Creek Traditional Council. Although the projects were not codified in any specific 106 agreement (due to being completed early in project planning), they were done with the full knowledge and involvement of the SHPO, the relevant local community members and authorities, as well as the applicant. The information generated by these activities is available to use by consulting parties and agencies as more formal mitigation efforts proceed. These efforts are described here.

6.6.1 Crooked Creek Repatriation

During initial discussions regarding human remains protocols and other issues, Donlin Gold’s contract archaeologist, Mr. Chris Wooley, asked if the Traditional Council had been contacted by any museums that may have collected any artifacts or human remains from their village. Smithsonian Physical Anthropologist Ales Hrdlicka’s book, *Alaska Diary* (Hrdlicka 1943), referenced him taking remains of a single adult female from the Parent’s Trading Post property at Crooked Creek (the family home site of Mrs. Thomas, a Crooked Creek resident). Repatriating the remains was an important community objective. In July 2007, discussions with Mrs. Thomas and former Donlin Gold representatives Mr. Nick Enos and Mr. Stan Foo resulted in a proposal to assist the Traditional Council’s work with the Smithsonian Repatriation Office to get the remains repatriated. In March 2009, Mr. and Mrs. Thomas, accompanied by Mr. Wooley, travelled to Washington D.C. and returned to Alaska with the remains which were re-interred at Crooked Creek later that month. This process is documented in: *Return with a Sharing: Coming Home to the Kuskokwim* published in the Alaska Journal of Anthropology (Wooley and Thomas 2010).

6.6.2 Angyaruaq Community Archaeology

The community archaeology project at Angyaruaq, conducted by NLUR and Chumis with support from Donlin Gold, provided valuable initial mitigation (Hays et al. 2012). The fact that obsidian found at the site had originated many hundreds of miles away was discussed and the site and the ancestors’ ability to flourish in the distant past became a topic of local pride. It became apparent that the site location was significant to the community of Crooked Creek because of its position between two traditional cultural sites: Uguohaydok Ridge and Angyaruaq (Canoe Mountain). These two landforms and their accompanying oral accounts speak to the origins of the local cultural groups. Local residents and the project staff integrated science, technology, and traditional knowledge as they investigated how ancient people lived 2,000 years ago. Interest in, and excitement about, investigating these and other aspects of the past at Angyaruaq has provided many tangible and intangible benefits to the community, the project, and the individuals involved.
The entire process of working with the Crooked Creek Tribal Council and landowners, requesting input on project activities, and hearing feedback on local concerns about cultural resources, has fostered an understanding of the broader ancient and contemporary cultural contexts of the site. Because of the recent cooperative effort in soliciting and exchanging information, much more is known today about the cultural and environmental context of Middle Kuskokwim River cultural resources.

Hrdlicka's insensitive collecting of human remains set the wrong precedent for archaeologists working locally (Wooley and Thomas 2011). However, the Crooked Creek Tribal Council and area residents have asked their own questions about the past and have actively addressed the cultural aspects of human history in the area. The process of addressing scientific and oral historical questions about the origins of the people living at Angyaruaq over 2,000 years ago has formed a unique bond among the researchers and the community and has resulted in a trust relationship that will help facilitate cooperative, creative, and effective mitigation of any potential adverse effects of the Donlin Gold project on the Angyaruaq site.

Community archaeology combined science (with modern technological applications) and tradition (with cultural training and instruction from key Tribal members). This combined approach supports the goals of professional archaeologists to understand and preserve the past. In addition, the combined science/tradition approach helps tribal hosts/neighbors to become familiar with environmental science, and increases cultural pride by knowing more about their cultural heritage.

6.6.3 James L. McPherson 1914 Kuskokwim Reconnaissance Historic Iditarod Trail Photo Mapping and Digitization

As a result of archival research supplemental to the gas pipeline corridor field surveys, Mr. Josh Reuther (Northern Land Use Research Alaska, LLC [NLURA]) identified an unpublished collection of Iditarod Trail-related historic photographs at the University of Washington Allen Library Special Collections. In collaboration with the University of Washington, NLURA, and Chumis Cultural Resource Services, Donlin Gold funded research and digitization of the collection associated with the 1914 Kuskokwim Reconnaissance conducted by James L. McPherson for the Alaska Engineering Commission. This material was presented to the Iditarod Historic Trail Alliance and BLM and is available online at:


This effort has resulted in the wider availability of this important historical data for use by the public and particularly by trail history enthusiasts.

6.7 Final Disposition of Recovered Archaeological Materials

Archaeological materials (artifacts, faunal materials, and/or samples) collected during any project phase are the property of the appropriate state or federal land managing agency, or private landowner. Federal and state agencies are bound by a requirement that the collection for which they are responsible only go to facilities that meet the curation guidelines of the Secretary of the Interior’s guidelines for Archaeological Curation in 36 CFR 79. Although Donlin Gold encourages the curation for all archaeological materials, private landowners are not bound by these requirements and are free to choose alternative methods of final disposition. As applicable, Donlin Gold will consult with private land owners with regards to the final disposition of recovered archaeological materials. Curation agreements are included in Appendix A and would be finalized at least six months prior to commencement of construction. Curation may also be used as an
interim repository of archeological materials prior to the selection of alternative disposition methods by the private landowner.

6.7.1 Curation

The University of Alaska Museum of the North meets the federal guidelines for archaeological curation, and is the chosen curation facility for both federal and state agencies. Long-term curation arrangements are being worked out in consultation with private landowners (Exhibit A, Curation Agreement).

6.7.2 Alternative Disposition Methods

Possible alternative disposition methods for archaeological materials may include:

- Re-interment – Archaeological materials may be reinterred at the location found. This option may not be practical for improved or construction sites.

- Return - Archaeological materials may be returned/handed to the landowner for their safekeeping, or other.

- Alternative Repository – Archaeological materials may be permanently deposited at a facility that does not meet the federal guidelines of Archaeological Curation. Examples include:
  - Yupiit Piciryarait Cultural Center and Museum, Bethel.
  - School or village display cases.
7.0 UNANTICIPATED DISCOVERIES

If an unanticipated discovery of potential cultural materials is made, Donlin Gold shall stop work in the immediate vicinity of the discovery and proceed in a manner consistent with this plan.

- **Stop Work:** Ensure construction activities that may affect the resource will cease without delay; work that does not affect the resource may continue. The CRS will be notified of the potential discovery of cultural materials.

- **Site Protection:** Protect the discovery site against further disturbance pending the following actions.

- **Initial Evaluation:** The CRS will complete an initial evaluation of the discovery and evaluate if the finding is indeed a cultural resource. If the finding is not a cultural resource, construction activities at the site will be allowed to resume.

- **Initial Communication:** The CRS will notify the USACE, the SHPO, and appropriate landowner(s) (parties) of the discovery within 24 hours, in accordance to Table 7-1 and Table 7-2. The initial notification of unanticipated discoveries should include available information regarding the nature and extent of the cultural materials and the site coordinates. The CRS will coordinate contact with local Tribal representatives, as available, when archaeological resources or human remains have been, or are anticipated to be, discovered (See also Section 6.3).

- **Site Evaluation and Follow up Communication:** The CRS will evaluate the find, assess its potential significance (eligibility for the National Register of Historic Places), and notify the parties as to the nature and potential significance of the discovery within 72 hours.

- **Consultation and USACE Determination:** The parties shall consult, by telephone or other means, on the nature and potential significance of the discovery and whether any additional investigation is warranted. A decision shall be provided to Donlin Gold no later than within two (2) working days following consultation.
  - If the USACE determines, in consultation with the SHPO and the landowner, that the discovery is not significant (not eligible for the NRHP) and the SHPO concurs, verbal authorization to proceed may be given by the USACE. USACE shall provide written authorization to Donlin within 48 hours.
  - If the USACE determines that additional investigation is warranted, the parties will continue to consult to determine an appropriate level of effort to determine the NRHP-eligibility (significance) of the discovery. If the discovery is determined to be significant, the parties will determine whether effects upon it may be avoided or minimized sufficiently to not adversely affect the historic property. If effects may not be avoided or minimized, the parties will determine acceptable mitigation to offset the adverse effects anticipated, considering the nature and extent of the

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3 This section will be revised (expanded or contracted) according to treatment of the topic in the PA.
A decision shall be provided to Donlin Gold no later than within two (2) working days following consultation.

### Table 7-1: Contacts to Notify in Event of Confirmed Find

<table>
<thead>
<tr>
<th>Land Owner</th>
<th>USACE</th>
<th>BLM</th>
<th>OHA/SHP</th>
<th>Calista</th>
<th>CIRI</th>
<th>TKC</th>
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<tr>
<td>Federal</td>
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<tr>
<td>TKC (surface)/Calista (subsurface)</td>
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</tbody>
</table>

(I) = Immediate report, as soon as knowledge of the potential discovery is made.
### Table 7-2: Contact Information

<table>
<thead>
<tr>
<th>Land Owner</th>
<th>Point of Contact</th>
<th>Mailing Address</th>
<th>Phone (Main)</th>
<th>Phone (Direct)</th>
<th>Phone (Mobile)</th>
<th>Email</th>
</tr>
</thead>
<tbody>
<tr>
<td>USACE</td>
<td>Primary</td>
<td>Jamie Hyslop</td>
<td>Regulatory Division Alaska District U.S. Army Corps of Engineers JBER Anchorage, AK 99506</td>
<td>907-753-2768</td>
<td>907-753-2670</td>
<td><a href="mailto:Jamie.R.Hyslop@usace.army.mil">Jamie.R.Hyslop@usace.army.mil</a></td>
</tr>
<tr>
<td></td>
<td>Alternate</td>
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<td></td>
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</tr>
<tr>
<td>BLM</td>
<td>Primary</td>
<td>BLM Anchorage Field Office Archaeologist</td>
<td>4700 BLM Road Anchorage, AK 99507</td>
<td>907-267-1246</td>
<td>907-267-1341</td>
<td><a href="mailto:jblanchard@blm.gov">jblanchard@blm.gov</a></td>
</tr>
<tr>
<td></td>
<td>Alternate</td>
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</tr>
<tr>
<td>State of Alaska</td>
<td>Primary</td>
<td>Judy Bittner</td>
<td>550 West 7th Avenue Suite 1310 Anchorage, AK 99501</td>
<td>907-269-8721</td>
<td>907-269-8715</td>
<td><a href="mailto:Judy.bittner@alaska.gov">Judy.bittner@alaska.gov</a></td>
</tr>
<tr>
<td></td>
<td>Alternate</td>
<td>Richard VanderHoek</td>
<td></td>
<td>907-269-8721</td>
<td>907-269-8728</td>
<td><a href="mailto:Richard.vanderhoek@alaska.gov">Richard.vanderhoek@alaska.gov</a></td>
</tr>
<tr>
<td>Calista</td>
<td>Primary</td>
<td>Vice President of Lands</td>
<td>5015 Business Park Blvd Suite 3000 Anchorage, AK 99503</td>
<td>907-275-2800</td>
<td></td>
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<td></td>
<td>Alternate</td>
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<tr>
<td>CIRI</td>
<td>Primary</td>
<td>Vice President of Lands</td>
<td>725 E. Fireweed Lane Suite 800 Anchorage, AK 99503</td>
<td>907-274-8638</td>
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<td></td>
<td>Alternate</td>
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<tr>
<td>TKC</td>
<td>Primary</td>
<td>Vice President of Corporate Affairs</td>
<td>4300 B Street Suite 207 Anchorage, AK 99503</td>
<td>907-243-2944</td>
<td></td>
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<td></td>
<td>Alternate</td>
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</table>
7.1 Human Remains Plan of Action

- Prior to project ground-disturbing activities, all project personnel will receive appropriate training that includes guidance on proper reporting of inadvertent discovery of human remains.

- If human remains are found during any phase of project-related work, as soon as safe to do so, work will cease in their immediate vicinity and a 100-ft buffer zone will be flagged or fenced off to protect the remains. Donlin Gold’s CRS, agencies, land owners, and tribal entities will be immediately notified as per Table 7-3 and as required in Article IX of the PA.

- The CRS will notify a peace officer (AST, Missing Persons Bureau) and the Alaska SME immediately after the discovery, as stipulated in AS 12.65.005. If the remains appear to be recent (less than 50 years old) in the judgment of the CRS, the Trooper and Medical Examiner will determine whether the remains are of a forensic nature and/or subject to criminal investigation. The local Village Public Safety Officer (VPSO) may also be notified.

- The Alaska SHPO will also be notified of any discovery unless circumstances indicate that the death or burial is less than 50 years old and that there is a need for a criminal investigation or legal inquiry by the coroner.

- If the human remains are found to be historic in nature, a qualified professional physical anthropologist with experience in the analysis of human remains will examine them to determine racial identity. The physical anthropologist shall document, analyze, and photograph the remains so that an independent assessment of racial identity can be made. The physical anthropologist shall be afforded no more than 30 days to conduct his or her analysis.

- For human remains and/or associated Native American cultural items on federal lands, this plan of action will include consultation with the appropriate tribe as mandated by 43 CFR 10.5. Consultation will facilitate proposed treatment of the human remains and determine who is entitled to custody of the human remains and other cultural items under NAGPRA so that the disposition process can be completed.

- If the unanticipated discovery consists of Native Alaskan human remains, Donlin Gold will consult with the Alaska SHPO, USACE, BLM, and appropriate Alaska Native organizations according to measures to respectfully handle such a discovery. If it can be adequately determined that the identified human remains have affinity to any federally recognized Tribe(s), a reasonable effort will be made to identify, locate, and notify the Tribe. The appropriate Alaska Native regional corporations also will be contacted.

- If the human remains are not Native Alaskan, and a determination has been made by the Trooper and Medical Examiner that a death investigation is not warranted, Donlin Gold, in consultation with the medical examiner, will attempt to identify, locate and inform descendants of the deceased.

- Protocols on avoidance, minimization, or removal/recovery/relocation of remains will be determined in consultation with parties listed in Table 7-3 and relevant tribal entities.
• Written authorization in the form of a Burial Transit Permit from the Alaska Health Analytics & Vital Records (formerly the Bureau of Vital Statistics) shall be obtained prior to any excavation or re-interment of any human remains. In addition, clearance from the appropriate Native organization must be obtained prior to excavation or re-interment.

• After permission to resume project activities in the area has been issued by the USACE and SHPO, Donlin Gold will resume project activities

<p>| Table 7-3: Contact to Notify in Event of Human Remains Discovery |
| Entity to be Contacted |</p>
<table>
<thead>
<tr>
<th>Land Owner</th>
<th>AST, Missing Persons Bureau/SME</th>
<th>USACE</th>
<th>BLM</th>
<th>OHA/SHPO</th>
<th>Calista</th>
<th>CIRI</th>
<th>TKC</th>
<th>VPSO</th>
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<td>Federal</td>
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<td>TKC(surface)/Calista (subsurface)</td>
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</table>

(I) = Immediate report, as soon as knowledge of the discovery of potential discovery is made.
(II) = Contacting the VSPO is recommended if the human remains are suspected or known to be <50 yrs.

CONTACT INFORMATION FOR STATE OFFICIALS INVOLVED WITH HUMAN REMAINS ISSUES IN ALASKA

*Denotes suggested contact person in list below.

Alaska State Troopers, Missing Persons Clearinghouse:
Phone: (907) 269-5038
Fax: (907) 337-2059
Lt. Paul Fussey
Phone: (907) 269-5682
Email: paul.fussey@alaska.gov
*Malia Miller
Phone: (907) 269-5038
Email: malia.miller@alaska.gov
*After contact by phone, send email with relevant information and photos to Lt. Fussey and Malia Miller.

Alaska State Medical Examiner's Office:
* Reporting Hotline (Death Hotline) to speak with on-duty investigator.
Phone: (907) 334-2356
1-888-332-3273 (Outside Anchorage)
Stephen Hoage, Operations Administration
Phone: (907) 334-2202
Fax: (907) 334-2216
Email: stephen.hoage@alaska.gov
Dr. Gary Zientek, Chief Medical Examiner
Phone: (907) 334-2200
Fax: (907) 334-2216
Email: gary.zientek@alaska.gov

Alaska Office of History and Archaeology (State Historic Preservation Office):
Office Phone: (907) 269-8700
*State Archaeologist
7.2 Plan for Unanticipated Discovery of Paleontological Resources

Donlin Gold has developed this plan to establish procedures in the event that previously unreported and unanticipated paleontological resources are found by project personnel. Prior to ground-disturbing activities, project personnel will receive environmental training including guidance on identifying potential paleontological resources. Paleontological resources include (but are not limited to): fossils of terrestrial plants (macrofossils), brachiopods, gastropods, trilobites, corals, conodonts, graptolites, marine bivalves and other marine invertebrate fossils, terrestrial vertebrates, and tracks.

The proposed project includes various areas that are known or have the potential to contain paleontological resources. Paleontological resources could be expected in the form of fossils in bedrock as well as buried Pleistocene-age mammals such as mammoths and mastodons. Geologic formations containing vertebrate fossils are considered to be the most significant. Vertebrate fossils tend to be rare and fragmentary, and thus have greater scientific importance than the more common invertebrate and plant fossils. Both federal and state laws mandate the protection of significant paleontological resources on federally and state-owned lands. The following procedures will be followed if paleontological resources are encountered.

- Work will be immediately stopped if significant paleontological resources are discovered to protect the integrity of the find.
  - Significant Paleontological Resources are fossils and fossiliferous deposits, consisting of identifiable vertebrate fossils, large or small, uncommon invertebrate, plant, and trace fossils, and other data that provide taphonomic, taxonomic, phylogenetic, paleoecologic, stratigraphic, and/or biochronologic information. Paleontological resources are considered to be older than recorded human history and/or older than middle Holocene (i.e., older than about 5,000 radiocarbon years) (SVP 2010)

- Donlin Gold's Environmental Department will be immediately notified. The notification should include a detailed description of the nature and extent of the paleontological resources and an accurate and precise location including GPS coordinates.

- A representative from Donlin Gold’s Environmental Department will confirm the presence of paleontological resources. The finding will be documented with the following information: photographs, brief written description, exact location information, depth and apparent thickness of the stratum, local topography, and other pertinent conditions.

- Donlin Gold’s Environmental Department will contact a qualified paleontologist (Paleontological Consultant) who will coordinate Donlin Gold’s response to the find with the appropriate agency, landowner, or tribal entity as listed in Table 7-4.
### Table 7-4: Contact List for Immediate Notification of Paleontological Resources Find

<table>
<thead>
<tr>
<th>Land Owner</th>
<th>USACE</th>
<th>BLM</th>
<th>State of Alaska</th>
<th>Calista</th>
<th>CIRI</th>
<th>TKC</th>
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</table>

(1) = Immediate report, as soon as knowledge of the discovery of potential discovery is made.

- The Paleontological Consultant will immediately notify Donlin Gold’s Environmental Department by telephone regarding the preliminary significance of the find.

- If the find has the potential to be significant, and continuing work may damage more of the find, then Donlin Gold’s Paleontological Consultant will request recommendations from the appropriate parties regarding appropriate measures for site treatment. These measures may include:
  - Visits to the site by the appropriate federal land managing agency, SHPO, and other parties
  - Assessment of the find by a paleontologist for extent and significance
  - Preparation of a mitigation plan by Donlin Gold for approval by the appropriate federal land managing agency or SHPO
  - Implementation of the mitigation plan
  - Approval to resume work following completion of the fieldwork component of the mitigation plan.

- Once proper documentation and clearance has been obtained from the appropriate managing agency, Donlin Gold will resume operations.
8.0 REFERENCES


DuVall, Shina, 2014. Creative mitigation outcomes when an undertaking results in effects to historic properties under Section 106 in community-based archaeological heritage management - exploring pathways for effective collaboration symposium. Presentation to the 41st Alaska Anthropological Association Meetings, Fairbanks.


Hays, Justin M., Kris Farmen, Joshua D. Reuther, 2011. Site evaluations of known cultural resources within the proposed Donlin Creek Mine Area. Report submitted to Donlin Creek...
Cultural Resources Management Plan
Donlin Gold Project


Reuther, Joshua D., Chris Wooley, Carol Gelvin-Reymiller, Justin M. Hays, Kris Farmen, Patrick T. Hall and Gayle Neufeld, 2011. Results of the 2010 phase I cultural resources survey of the proposed Donlin Creek Natural Gas Pipeline Project. Report submitted to Donlin Creek
Cultural Resources Management Plan
Donlin Gold Project


Rogers, Jason S., Joshua D. Reuther, Christopher B. Wooley, Justin M. Hays, Carol Gelvin-Reyimiller, Robert C. Bowman, and Jill Baxter-McIntosh, n.d. Cultural Mixing and Environmental Change in Mid- to Late Holocene Western Alaska: A Case Study from the Middle Kuskokwim River.


Society of Vertebrate Paleontology (SVP), 2010. Standard Procedures for the Assessment and Mitigation of Adverse Impacts to Paleontological Resources.


Exhibit A – Curation Agreement(s)
The Kuskokwim Corporation (TKC) and Calista Corporation (Calista) understand that with development on Donlin leased lands defined under the Surface Use Agreement (SUA 2006), archaeological materials may be discovered during the normal course of operations. As private landowners, TKC and Calista are not bound by the same regulations as Federal and State agencies under the Secretary of the Interior’s guidelines, and understand that Donlin Gold LLC (Donlin Gold) needs direction from TKC and Calista in the event of an archaeological discovery. The intent of this document is to outline a process if archaeological materials are found during the normal course of work on TKC or Calista lands, in a manner that maximizes cultural protections as well as minimizes disruption to operations during development of the Donlin Gold Mine Project (Project).

1. TKC and Calista request and will provide in a timely manner a local native shareholder resource trained in identifying native cultural archaeological materials assist with site evaluation and accompany Donlin Gold’s archaeologist when archaeological materials (Materials) are discovered. This resource will have Traditional Knowledge of the area as well as cultural training.

2. TKC and Calista require that all items which have cultural significance will be curated at Museum of the North in Fairbanks, AK, an accredited repository.

3. Calista and TKC will sign a Memorandum of Agreement (MOA) with the Museum of the North establishing a curational partnership. The MOA will outline the details of responsibility for:
   a. Accession
   b. Cataloging
   c. Numbering
   d. Packaging
   e. Documentation
   f. Delivery
   g. Letter of Review

4. After the Materials have been curated, TKC or Calista or both, may request Materials for display with an approved plan outlining procedures, location, timeline, and process of care for displaying the Materials. TKC and Calista will work cooperatively to establish such plan.

5. A Traditional Council or Tribe in the TKC or Calista region may request from TKC and/or Calista, Material(s) to display with a Traditional Council or Tribe approved plan outlining procedures, location, timeline, and process of care for displaying the Material(s). This request will be approved by a management team (Management Team) comprised of one member from TKC and one member from Calista. A policy for evaluation will be approved by the TKC and Calista Board of Directors, as necessary.

6. At the discretion of TKC and Calista, a digitally printed replica of the Materials may be more appropriate for display. These guidelines will also be incorporated into policy by the TKC and Calista Board of Directors, as necessary, and executed by management.

7. Exceptional circumstances for Reinternment or Return of Archeological materials can be considered by the TKC and Calista Board of Directors, as necessary, with a written request if ownership is identified other than TKC or Calista.
8. Donlin Gold will pay all reasonable fees associated with the curation, as well as any digital printing replication of any artifacts.

9. Human Remains- if human remains are discovered, TKC and Calista will be immediately notified by Donlin Gold and a stop work order will immediately commence. With written prior approval from TKC and Calista, Donlin Gold will continue and follow The Native American Graves Protection and Repatriation Act (NAGPRA) guidelines. TKC and Calista will be at all consultation meetings and planning and have final say for the appropriate action of treatment of any human remains and determination of custody. Final actions must be approved by the TKC Board of Directors after consultation with the appropriate Tribe or Traditional Council. Possible outcomes are reinternment, or return, or an alternative repository.

All actions must be done in a timely manner to minimize disturbance to Project operations.

Attachment A: MOA between TKC, Calista, and Museum of the North

MAVER CAREY Date
President/CEO
The Kuskokwim Corporation

ROSIE BARR Date
VP Lands and Natural Resources
Calista Corporation

ANDY COLE Date
General Manager
Donlin Gold LLC
MEMORANDUM OF AGREEMENT

THIS MEMORANDUM OF AGREEMENT (“MOA”) is hereby made effective as of the ______ day of ____________, 20___, and entered into by and between the University of Alaska Museum of the North (“AMN”); the “Collection Owners” which include The Kuskokwim Corporation (“TKC”) and Calista Corporation (“Calista”); and Donlin Gold, LLC (“Donlin Gold”).

I. PURPOSE
   a. This MOA provides procedures for effective museum curation and storage of Cultural Material collected or excavated by Donlin Gold’s cultural resource consultants on lands owned by TKC and/or Calista.

II. DEFINITIONS
   a. “Cultural Material:” Historic or prehistoric remains of human activity as reflected in ruins, structures, objects, and artifacts; other remains found in archaeological context; and object or samples of contemporary esoteric value. This definition does not include actual human remains (e.g., human bones or teeth).
   
   b. “Accession:” An accession is a collection acquired from one source (site) at one time and can be comprised of one or many specimens. To accession is the formal process of accepting a new acquisition into the collections. A collection is not accessioned until it is physically deposited in the museum. When a collection is accessioned, the museum assumes a commitment to ensure the safe storage and availability for study and exhibition of that collection, in perpetuity or to the extent allowed by an agreement.
   
   c. “Cataloging:” The preparation of Cultural Materials for record by means of assigning each specimen, or collective “lot” of specimens or samples (e.g. charcoal, soil, wood, etc.), a unique catalog number assigned by the museum, and recorded in a corresponding database, each catalog number followed by a record of the appropriate contextual data associated with each specimen, or collective “lot” of specimens or samples, as recorded by the collector. At a minimum, this will contain the site name, date of acquisition, collector’s name, excavation unit, United States Geological Survey (“USGS”) quadrangle map with site designation, Alaska Heritage Resources Survey (“AHRS”) number, and any other available provenience information.
   
   d. AMN is a permanent repository that meets federal guidelines as outlined in the Secretary of the Interior’s guidelines for Archaeological Curation in 36 CFR 79. Federal agencies are bound by a requirement that the collection for which they are responsible only go to facilities that meet these guidelines. AMN possesses all of the following qualifications:
i. Ability to undertake responsible management of archaeological materials.

ii. A professional staff trained in museology, museum studies, anthropology, archaeology, and collections management.

iii. Capacity and willingness to protect archaeological materials from environmental damage, fire damage, theft, or loss through incompetent management or neglect.

iv. Adequate funding sources available.

v. Safe, secure, environmentally controlled facility.

III. TERMS

The Collection Owners and AMN mutually agree to promote a unified approach to issues relating to preservation and protection of Cultural Materials and agree to the following procedures, terms, and conditions:

a. AMN agrees to act as repository for the Cultural Materials recovered on TKC and Calista lands and to provide proper space, facilities and personnel for curation, storage, and maintenance of the material until such time as the Collection Owners request in writing a transfer of the collection to another repository or location. The Cultural Materials will be known as the TKC/Calista Collection.

b. Approximately 10 ft³ of existing collections will be accessioned by the AMN (10 boxes measuring 1 cubic foot each). These collections are from different archaeological sites located on lands owned by TKC and Calista.

c. Donlin Gold assumes responsibility to pay for cataloging all recovered Cultural Materials in the TKC/Calista Collection in accordance with the Curation Guidelines of the Archaeology Department at AMN. All cataloging will be completed before depositing Cultural Materials in AMN.

d. Donlin Gold will retain all Cultural Materials collected until all necessary analyses and cataloging are complete.

e. Staff at AMN will promptly notify the Collection Owners if items in the TKC/Calista Collection show signs of deterioration. AMN staff will not alter, clean, consolidate, or treat with chemicals any TKC/Calista Collection objects without the prior written notification of the Collection Owners. It is understood that some items may have already been so treated or cleaned prior to being deposited at AMN.

f. Upon approval of the Collection Owners, AMN agrees to make the TKC/Calista Collection available for scientific study, teaching, and public observation. With final written approval from the Collection Owners, AMN will review and approve or deny requests from third parties for
access to or short-term loan of the TKC/Calista Collection (or a part thereof) for scientific, exhibit, or educational purposes. If requests arise for artifacts from the TKC/Calista Collection to be placed on loan, or significant consumptive uses of the collections (or a part thereof), AMN will promptly refer these requests to the Collection Owners for approval or denial. Significant intentional destruction is the consumptive use of 10 or more specimens for research purposes such as radiocarbon dating, isotope, residue, or DNA analyses. This testing is typically restricted to pieces of burnt wood or animal bones. Significant intentional destruction can also refer to less than 10 specimens if it is a one-of-a-kind, unique, or rare specimen that is requested for destructive analysis. The Collection Owners agree that AMN has certain non-exclusive rights for non-commercial purposes (educational/scholarly) and that part of normal and necessary professional curation may include photography of items from the TKC/Calista Collection or for the purposes of insurance, catalogs, collections management and/or public events or brochures.

g. AMN assumes no responsibility for Cultural Materials collected on TKC or Calista lands that have not been physically deposited in AMN or have been removed from AMN by the Collection Owners or their authorized representative.

h. All human remains (e.g. human bones or teeth), should any exist in the TKC/Calista Collection, are the responsibility of the Collection Owners and will not be curated at AMN unless mutually agreed by both TKC and Calista.

i. All records related to the TKC/Calista Collection will be deposited at the AMN at the same time as the TKC/Calista Collection. These records will include (but not be limited to) catalog ledgers and copies of all reports, papers, field notes, profiles, photographic negatives or transparencies and digital files. Catalogs will be provided as hardcopy and as Microsoft Excel computer files.

j. The Collection Owners and the AMN recognize that storage facilities and personnel support will be required to house and organize the TKC/Calista Collection following deposit at AMN. Donlin Gold will provide the published deposit fee (currently $575 per box) in support of curation and other costs associated with housing and organizing the approximately 10 ft³ of collections.

k. The Curator of Archaeology and the Collection Owners will periodically review this MOA and make necessary adjustments. The procedures, terms, and conditions of this MOA may be modified at any time by joint consent of all parties.
1. The term of this MOA shall be from _____________, 2017 until _____________, 20__. Any party may terminate this MOA at any time by giving written notice to all other parties not less than 180 days in advance of the effective date of termination.

m. In the event that this MOA is terminated by any party, the cost of packing and shipping the TKC/Calista Collection that has been collected up to that date will be paid for and arranged by Donlin Gold.

n. TKC and Calista asserts that they are the legal owner/steward of the TKC/Calista Collection described in this MOA.

The Collection Owners agree to hold AMN harmless for any loss or damage to the TKC/Calista Collection.

/s/ JOSH REUTHER Date
Curator of Archaeology
University of Alaska Museum of the North

/s/ MAVER CAREY Date
President/CEO
The Kuskokwim Corporation

/s/ ALDONA JONAITIS Date
Interim Director
University of Alaska Museum of the North

/s/ ROSIE BARR Date
VP Lands and Natural Resources
Calista Corporation

/s/ ANDY COLE Date
General Manager
Donlin Gold LLC
Exhibit B – Potential Fossil Localities on Federal Lands
Figure B-1: View of the proposed Donlin Gold Mine Area and associated infrastructure and natural gas pipeline route, showing Probable Fossil Yield Classification (PFYC) values for fossil-bearing rocks in the area in the Iditarod and Sleetmute quadrangles. The star indicates the 1982 fossil collection site of marine bivalves (PFYC Class 2; Elder and Miller 1991).
Exhibit C – Potential Monitoring Areas
HIGH POTENTIAL AREA FOR UNANTICIPATED DISCOVERIES

DONLIN GOLD PROJECT

SCALE:

0 1 2 4 mi
0 1.5 3 6 km

FIGURE: 4
HIGH POTENTIAL AREA FOR UNANTICIPATED DISCOVERIES

DONLIN GOLD PROJECT

Milepost (MP-)
Donlin Archaeological Predictive Model
Project Footprint
High Potential Areas

SCALE:
0 1 2 4 mi
0 1.5 3 6 km

FIGURE: 5

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HIGH POTENTIAL AREA FOR UNANTICIPATED DISCOVERIES

DONLIN GOLD PROJECT

FIGURE: 6
HIGH POTENTIAL AREA FOR UNANTICIPATED DISCOVERIES

DONLIN GOLD PROJECT
HIGH POTENTIAL AREA FOR UNANTICIPATED DISCOVERIES

DONLIN GOLD PROJECT

FIGURE:

SCALE:

Milepost (MP-)
Donlin Archaeological Predictive Model
Project Footprint
High Potential Areas

Dj-Road
MINE FACILITIES
Jungjuk Port

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Service Layer Credits: Copyright © 2013 National Geographic Society, i-cubed
Exhibit D – Monitoring Plan
Exhibit E – September 25, 2017 Meeting Summary
MEETING SUMMARY

METHODS TO AVOID OR MINIMIZE EFFECTS TO IDITAROD NATIONAL HISTORIC TRAIL

Donlin Gold Project

September 25, 2017

4720 Business Park Blvd., Suite G-25
Anchorage, Alaska 99503
INTRODUCTION

Donlin Gold\(^1\) met on September 25, 2017 with board members of the Iditarod Historic Trail Alliance (IHTA)\(^2\), Alaska Department of Natural Resources – State Historic Preservation Office (ADNR-SHPO)\(^3\), and the Bureau of Land Management (BLM) Iditarod National Historic Trail (INHT) Administrator\(^4\) personnel. This document captures and reinforces the information presented and discussed at the meeting.

The purpose of the meeting was to review and discuss potential adverse effects to the INHT as a result of the proposed construction of the Donlin Gold Natural Gas Pipeline (pipeline). The objectives of the meeting were to inform participants of the details of Donlin Gold’s proposed pipeline facilities and location with respect to the INHT right-of-way (ROW), and to brainstorm ideas to further minimize or mitigate potential adverse effects. During the meeting, Donlin Gold personnel discussed measures proposed to date to avoid impacts to the INHT, with emphasis on the “North Route Option.”

Information presented included spatial data of the proposed pipeline construction infrastructure disturbance limits and the State-surveyed INHT ROW limits displayed on top of high-resolution aerial photography, using ESRI\(^5\) ArcGIS digital mapping software and a screen display.

The meeting provided a venue for new or enhanced understanding by participants about:

- the reduced number of pipeline ROW and INHT ROW crossings proposed with the North Route Option (reduced to four crossings)
- elimination of co-located trail and pipeline routing
- proximity of proposed facilities and markers to the INHT
- an understanding of the environmental setting at each crossing.

Participants had the opportunity to ask questions about pipeline construction, design, and maintenance and discuss potential and perceived adverse effects and potential avoidance or minimization through planning, design, construction practices, and communication.

CROSSINGS OF PROPOSED PIPELINE AND INHT ROW

The currently proposed pipeline route shares the landscape with the INHT through the Alaska Range passage in two general areas:

1. An area separated from, but parallel to, the trail roughly between the INHT Skwentna River crossing and the Threemile Creek valley (Crossings # 1, #2, and #3) (Figure 1)

\(^1\) Dan Graham, Enric Fernandez, and Kurt Parkan
\(^2\) Mark Nordman and Erin McLarnon
\(^3\) Judy Bittner, Richard VanderHoek, and Mark Rollins
\(^4\) Kevin Keeler
2) An area perpendicular to the trail on the north side of the Alaska Range, where the South Fork Kuskokwim River leaves the Alaska Range, near Egypt Mountain (Crossing #4) (Figure 1). The Iditarod National Historic Trail Comprehensive Management Plan describes the importance of the visual and perceptual aspects of these INHT segments and assigned them a “Class A” scenic quality category, because these areas “combine the most outstanding characteristics of each rating factor.” In general, the Class A category includes landscape characteristics that result in the high quality of the natural views from the INHT.

ADVERSE EFFECTS TO THE INHT

The construction of the proposed pipeline will result in landform and vegetation modifications, and introduction of pipeline components and signage, that will cause adverse effects to the INHT. The majority of these effects will be visual. The key project elements causing these effects are: vegetation clearing along the pipeline ROW and introduction of required pipeline safety structures such as line markers, main line valves (MLVs), and cathodic protectors.

In forested areas, where the INHT and the pipeline ROW overlap, or where the cleared ROW is visible from the trail, impacts would occur as a result of a strong visual contrast against the existing landscape. These adverse effects would be reduced with the passage of time, as construction areas are recolonized by natural vegetation, but some would persist through the life of the project (e.g., regulations require brushing a portion of the 50-foot wide ROW to aid in pipeline location for safe operations). The INHT is passable only during the winter, when there is adequate snow cover on the ground and ice on streams and lakes for cross-country travel. The viewshed of the pipeline would generally blend with the surrounding landscape during winter due to snow cover, especially in areas with low shrubs, tundra, or unvegetated areas. However, line markers, MLVs, and cathodic protection devices may cause visual impact, because they would not likely be covered in snow.

In addition, construction activities have the potential to interfere with use of the INHT during scheduled events in the year of construction, such as the Iditarod Dog Sled Race, Iron Dog, and Iditasport.

AVOIDANCE AND MINIMIZATION OF EFFECTS

Adverse impacts to the INHT may be avoided or minimized through several means: route selection during design, construction methods, communication and coordination with INHT users.

Design of Route Selection

Donlin Gold has studied various pipeline corridors that would avoid and/or minimize adverse effects to the INHT. The most significant route modifications are described below and have been incorporated into the proposed pipeline route shown on Figure 1:

- Jones Route Alternative – Selection of the Jones Route Alternative removed all contact between the pipeline ROW and the INHT through Rainy Pass north of Threemile Creek, Dalzell Gorge, Rohn Cabin, and South Fork Kuskokwim areas.
• North Route Option – Selection of the North Route Option relocated the proposed pipeline corridor from the south to the north side of the Happy River, from the junction of the Happy and Skwentna Rivers, to Threemile Creek. This alternative avoids adverse impacts to the Happy River Steps, eliminates a large number of crossings with the INHT, and eliminates several miles of INHT trail and pipeline ROW collocation.

With the project’s adoption of the Jones Route and North Route changes, the number of INHT and pipeline ROW crossings has been reduced to four (4) (Figure 1): two (2) east of the INHT Skwentna River Crossing (Figure 2 and Figure 3); one (1) as the INHT approaches the Happy River Steps from the east (Figure 4); and one (1) near Egypt Mountain as the INHT leaves the South Fork Kuskokwim River Valley in the Alaska Range (Figure 5). This also eliminated several miles of co-located pipeline and INHT sections.
Proposed Natural Gas Pipeline Construction Footprint
INHT, Public Access Easement (400’ Wide)
Approximate INHT Location
Contour interval = 1m
Proposed Natural Gas Pipeline Construction Footprint
INHT, Public Access Easement (400’ Wide)
Approximate INHT Location
Contour interval = 1m

Visual Effects Minimization Site

DONLIN GOLD PROJECT
INHT XSING #2

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FIGURE: 3
Proposed Natural Gas Pipeline Construction Footprint
INHT, Public Access Easement (400' Wide)
Approximate INHT Location

Visual Effects Minimization Site

INHT XSing #3
DONLIN GOLD PROJECT

Contour interval = 1m

SCALE:

FIGURE:

INHT XING #3.mxd, 09/27/17, R00
Visual Effects Minimization Site

- Proposed Natural Gas Pipeline Construction Footprint
- INHT, Public Access Easement (400’ Wide)
- Approximate INHT Location
- Contour interval = 2 m

SCALE:

INHT XSing #4
DONLIN GOLD PROJECT

FIGURE: 5
Construction Methods

The following discussion presents proposed methods to minimize adverse visual effects to the INHT during construction of the pipeline.

*Narrowing and/or Feathering the Pipeline Construction ROW*

Adverse visual effects to the INHT and pipeline ROW intersections may be minimized by narrowing the width of the construction ROW for a short distance on one or both sides of the trail. In addition, variation in the edges of the vegetation clearing (feathering) may be introduced to minimize visual adverse effects. Both techniques, either jointly or separately, narrow the observer’s horizontal field of view, and provide a more natural look at the vegetation clearing limits (Figure 6).

![Diagram of Narrowed and Feathered ROW](image)

Figure 6 – Narrowing and feathering the construction ROW reduces the observer’s horizontal field of view, and provide a more natural look at the vegetation clearing limits.

*Visual Barriers*

Adverse visual effects to the INHT can be minimized by limiting the field of view of the observer by placing barriers perpendicular to the INHT ROW and within proximity to the INHT (Figure 7). Barriers would be built using native vegetation, brush piles, earthen berms, or a combination. In addition, barriers can help define the location of the INHT and avoid potential confusion of travelers along the trail. The barriers are described below.

Vegetation barriers – Locally sourced tall vegetation (nominally 5 ft in height) can be planted on the sides of the INHT to speed up natural vegetation recovery and reduce visual effects.

Brush piles – Downed trees or brush piles, can be placed on the sides of the INHT to define the INHT and reduce visibility of the pipeline ROW.

Berms – Where hydrological conditions allow it, earthen berms constructed with locally sourced material, and revegetated to provide a visual obstruction of the ROW to the observer.
Figure 7 – Berms constructed with locally sourced material, and revegetated, provide a visual obstruction of the ROW to the observer, by limiting the vertical field of view.

Placement of Line Markers, Main Line Valves, and Cathodic Protection Devices

Line markers, MLVs, and cathodic protection devices are required pipeline safety components. These features and possible methods for their placement to minimize visual effects to trail users are described below.

**Line Markers**

Line markers (Figure 8) must be placed and maintained as close as practical over the buried pipeline at each crossing of a public road and railroad; and whenever necessary to identify the location of the pipeline to reduce the possibility of damage or interface (49 CFR 192.707). Typical line markers include: carsonite-type posts labeled “Warning Buried Pipeline”; and aerial mile markers mounted on metal posts and visible from the air. The aerial mile markers have the highest potential to be visible from the trail. However, the visual effects of the aerial mile markers may be minimized because of the forested vegetation along most of the INHT through the Rainy Pass area. The amount of forested vegetation is reduced as the INHT and pipeline approach the Threemile River, but at this point the distance between the trail and the proposed pipeline corridor is approximately 1 mile. Where practicable, aerial mile markers in the proximity of the Threemile River may be placed at sites where the terrain or vegetation hide the marker from the trail, while remaining visible from the air.

Figure 8 – Typical line markers: Aerial mile markers (left) and “Warning Buried Pipeline” marker (right).
Mainline Block Valves

Approximately 20 mainline block valves (MLVs) would be installed at intervals of no more than 20 miles. All of these valves would be manually operated. The valves would be fitted with locks and a signpost similar to the line markers, showing the MLV number. Reflective tape would be positioned on the signpost and there may be other visual aids with reflective tape to alert travelers along the ROW of the presence of the valve stations. The 25 ft by 25 ft (7.6 m by 7.6 m) MLV sites would be fenced and would have sliding gates with locks. The only currently known locations for MLVs would be: the Beluga Pipeline (BPL) tie-in at MP 0 of the pipeline, compressor station, and the Farewell pig launcher/receiver site. All other MLV locations will be determined during detailed design. As most practicable, MLV locations between the Skwentna and Threemile Rivers will be sited at locations visually hidden from the INHT. If this is impracticable, visual barriers such as vegetation may be used to obstruct the view.

Cathodic Protection Test Stations

Cathodic protection test stations would be installed at accessible locations, and at intervals of one mile or less, to measure pipe-to-soil potential for the establishment and maintenance of an effective cathodic protection system. Accessibility would be based on the expected cathodic protection survey season. Test stations would be installed where the pipeline parallels, crosses, or passes near other cathodically protected pipelines or structures. The specific location of test stations would be determined during final design. Where practicable and necessary to minimize visual effects, cathodic protection devices can be installed near line markers.

Communication and Coordination

Donlin Gold will communicate and coordinate with INHT trail users about pipeline construction plans and progress to enable free and safe passage at INHT/construction ROW crossings. Through its Public Outreach Plan, Donlin Gold would provide information regarding pipeline construction and maintenance activities. Pipeline construction work that has the potential to affect the free and safe passage of annually organized INHT events such as the Iditarod Sled Dog Race, Iron Dog, or Iditasport will be scheduled and coordinated in consultation with each interested party. This can minimize or eliminate conflicts of construction activities with trail users and especially the trail events hosted by these groups.

OTHER PLANS TO MINIMIZE ADVERSE EFFECTS

Pre-Construction Surveys of INHT Crossings 1, 2, 3, and 4

The INHT crossing locations will be surveyed and photographs will be taken to document the trail conditions and viewshed before construction.

A preliminary site assessment will be completed prior to construction at each INHT crossing to identify construction methods, or options to narrow and/or feather the construction ROW (see Figure 6).

After construction, each crossing will be assessed for the need to install visual barriers. If necessary, visual barriers will be installed perpendicular to the ROW based on site-specific conditions at the time.
Evaluation of Need and Location of Material Site 25

During detailed construction planning, the need to develop Material Site 25 (MS-25) will be re-evaluated. MS-25 may not be required and thus, not developed. If required, Donlin Gold will investigate means to minimize adverse effects by reducing the area of disturbance of the material site. If developed, MS-25 will be reclaimed by re-contouring the area to blend with the surrounding environment and methods would meet State of Alaska reclamation requirements. Visual barriers may also be installed, depending on the final configuration of the development at MS-25.