

DNR Guide Concession Program



Who We Are

- The Division of Mining, Land & Water – Regional Offices consists of 54 professionals.....
- Managing over 100 million acres of state tide, submerged, shore and uplands...



**Department of Natural Resources
Division of Land Regions**



**Northern
Region**

**Southcentral
Region**

**Southeast
Region**



State of Alaska

Department of Natural Resources

Division of Mining, Land & Water

Guide Concession Program - Overview

- Background
- Documents
- Major Points of Interest
- Public Process



Background: Owsichek Decision

- Growth of the big game guide industry and its impact on wildlife populations lead to creation of the Alaska Guide Licensing and Control Board in 1973.
- In 1976 a system of exclusive guide use areas was created to address wildlife conservation, consumer protection, social consideration and industry sustainability.
- It was found unconstitutional in 1988 by the Alaska Supreme Court in its Owsichek Decision. The court found the program to be “in contravention of article VIII, section 3 of the Alaska Constitution”.
- The decision cited four major reasons in support of the finding, stating the Exclusive Guide Areas were:



Owsichek Decision – Cont.

- not subject to competitive bidding;
- they provided no remuneration to the state;
- they were of unlimited duration;
- the guides were able to transfer them for a profit as if they owned them.



Background cont.

Current system – Issues

- Lack of wildlife conservation
- Loss of a quality experience
- Conflicts between user groups
- No limits on number of guides in GUA's
- Lack of land stewardship



Goals of the Program

- Wildlife Management/Conservation
- Land Conservation/Stewardship
- Economic Return
- Reduce User Conflicts
- Administratively Feasible
- Economic/Industry Sustainability



Documents

- Memorandum of Understandings
 - AK State Parks
 - BLM
- Application Packet
- Authorization
- White Paper
- Regulations: Operation plan, Rules, Fees, Terms, Performance, Revocation/termination
- Evaluation Criteria (for panel)
- Scoring Criteria
- FAQ sheet
- Maps
- Website



Major Points of Interest

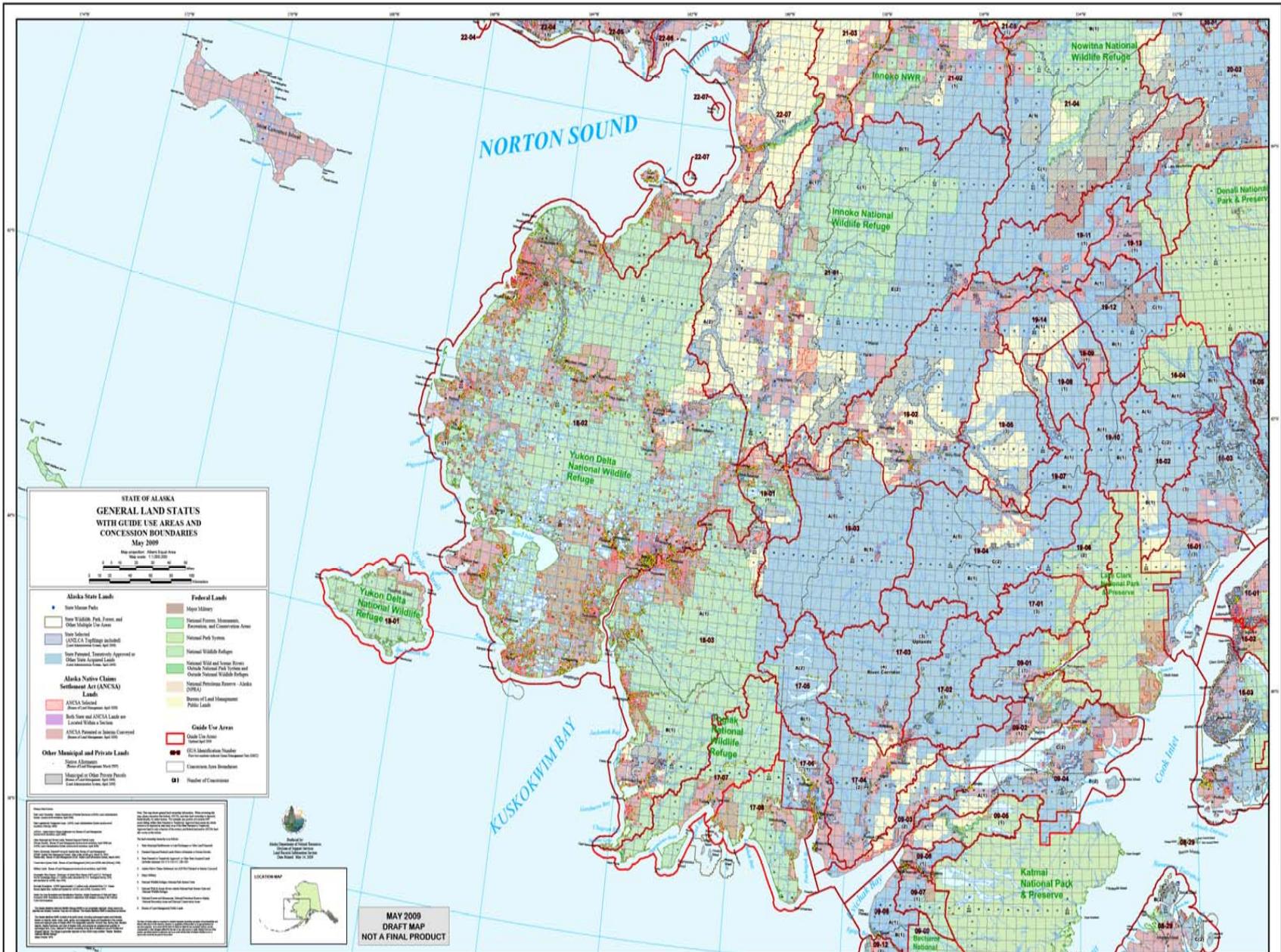
- Guide Concession Maps
- Types of Concessions
- Fees
- Term
- Implementation Timing (Stagger)
- Transferability
- Evaluation Panel
- Tie Breaker
- Number of areas (apply for/receive)
- Keys to program implementation



GC Maps – Large Scale

- Show large geographic area with concessions areas outlined in black.
- Concession areas cover the entire state excluding some federal lands.





**STATE OF ALASKA
GENERAL LAND STATUS
WITH GUIDE USE AREAS AND
CONCESSION BOUNDARIES**

May 2009

Map scale: 1:100,000



- | | |
|--|--|
| <p>Alaska State Lands</p> <ul style="list-style-type: none"> State Marine Parks State Wildlife, Park, Forest, and Other Multiple Use Areas State Salvage (ANCSA Teptage included) (See concession form, see 09) State Forested, Timberly Approved or Other State Acquired Lands (See concession form, see 09) <p>Alaska Native Claims Settlement Act (ANCSA) Lands</p> <ul style="list-style-type: none"> ANCSA Selected (See concession form, see 09) Both State and ANCSA Lands are Labeled Wildlife Services ANCSA Reserved or Interest-Covered (See concession form, see 09) <p>Other Municipal and Private Lands</p> <ul style="list-style-type: none"> State & Borough Municipal or Other Private Property (See concession form, see 09) | <p>Federal Lands</p> <ul style="list-style-type: none"> Major Military National Forests, Monuments, Reserves, and Conservation Areas National Park System National Wildlife Refuges National Wild and Scenic Rivers, Classic National Park System and Classic National Wildlife Refuges National Petroleum Reserve - Alaska (NPRCA) Reserve of Land Management Public Lands <p>Guide Use Areas</p> <ul style="list-style-type: none"> Guide Use Areas Other Use Area GLA Identification Number Concession, Date Issued Number of Concessions |
|--|--|

Map Symbols

1. Major Military: Military bases, airfields, and other military facilities.

2. National Forests, Monuments, Reserves, and Conservation Areas: National Forests, National Monuments, National Reserves, and National Conservation Areas.

3. National Park System: National Parks, National Monuments, National Reserves, and National Conservation Areas.

4. National Wildlife Refuges: National Wildlife Refuges.

5. National Wild and Scenic Rivers, Classic National Park System and Classic National Wildlife Refuges: National Wild and Scenic Rivers, Classic National Park System, and Classic National Wildlife Refuges.

6. National Petroleum Reserve - Alaska (NPRCA): National Petroleum Reserve - Alaska.

7. Reserve of Land Management Public Lands: Reserve of Land Management Public Lands.

8. Guide Use Areas: Guide Use Areas.

9. Other Use Area: Other Use Area.

10. GLA Identification Number: GLA Identification Number.

11. Concession, Date Issued: Concession, Date Issued.

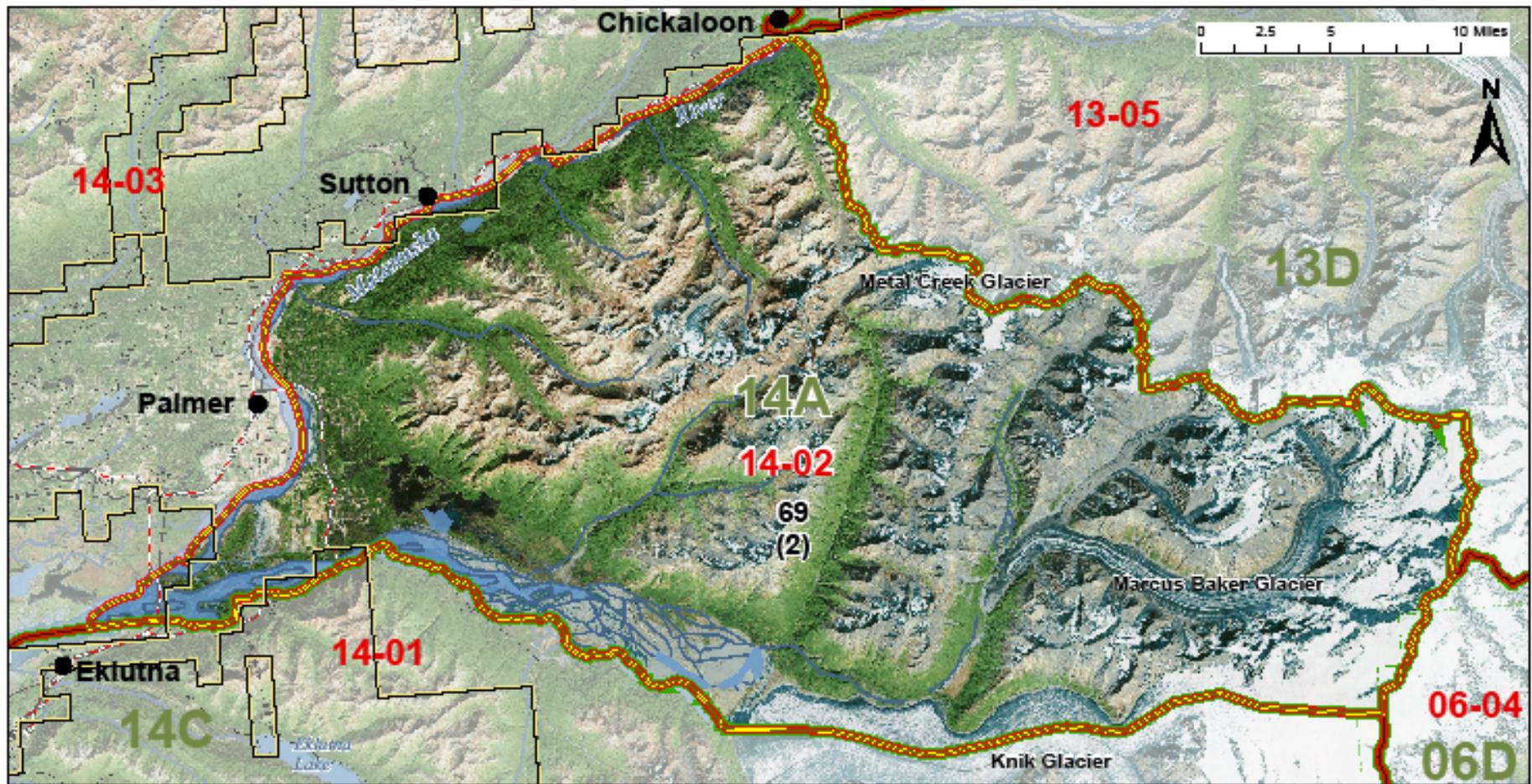
12. Number of Concessions: Number of Concessions.

MAY 2009
DRAFT MAP
NOT A FINAL PRODUCT

GC Maps – Small Scale

- Each concession area will have a specific map developed for the area
- The number of contracts available within each concession area is shown in parentheses





- Concession Area 69
- Concession Area Boundaries
- Guide Use Areas
- ADFG Game Management Units
- Legislatively Designated Areas

Concession Authorization - 69

Guide Use Area - 14-02

Game Management Unit - 14A

- | | |
|---|--|
| Highway | Railroad |
| Road | Pipeline |
| Trail | |


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 Land Records Information Section
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Types of Concessions

- Full Rights Concession
 - Client volume set by applicant in prospectus packet
 - May have Assistant Guides work for them leading hunts
 - Will only compete with other full rights applicants
- Limited Rights Concession
 - Strict limit regarding the number of clients to be served.
 - All clients must be guided by the concession holder (no assistant guides)
 - Will only compete with other limited rights applicants



Fees

- Fees will be generated by 4 methods
 - Application fee
 - Proposed to be \$250.00 per application.
 - Base fee
 - Fee will be set by dividing the total cost of program by the number of concessions. Base fee will also need to cover lost revenue from reduced permit sales as well as the long term costs during the 10 year contract term.
 - Bid
 - Applicants will be allowed to offer more than the base fee for any area they wish to apply for.
 - Per client fee
 - Concession holders will be obligated to pay a “per client fee” for each client they take in to the field, proposed to be \$200.



Term

- The term of the concession contracts will be 5 years with a renewal for another 5 years if in good standing. This equates to a total 10 year term.



Concession Award Timing - Stagger

- Currently there are 244 concessions that are available for offer.
- Areas will be offered on a staggered basis to allow for more efficient work flow as well as creating a regular schedule in which “new” areas will become available.



Transferability

- Concession areas will not be allowed to be transferred, sold or exchanged.
- Areas that are relinquished or terminated will be made available at the next regular scheduled offering of concession areas.



Evaluation Panel

- This panel will evaluate each concession application that is submitted
- Will be made up of agency representatives only



Tie Breaker

- Certain questions from the scoring criteria will be “weighted” and used if there is a tie.
- If a tie exists – those specific questions will be compared to determine a winner.



Number of areas

- Apply for no more than 3 concession opportunities.
- Each applicant will be able to receive no more than 2 concession areas.



Keys to Program Implementation

- Will require start-up funding to initiate program
- Enforcement authority will be needed
- Regulations to implement program



What are we seeking

- Comments on the documents
 - Errors in calculations or assumptions
 - Questions on process or timelines
 - Clarification on implementation
- Suggestions to make a better program
 - Your ideas on what needs to be improved
 - Suggestions or methods that may be better



Suggestions to make a better program – cont.

- Scoring Criteria
- Fees
- Full Rights vs. Limited Concessions
- Concession area boundaries
- Number of operators in each concession area
- Tie breaker



How to provide Public Comment

- Comment period ends January 21, 2010
- Comments must be submitted in writing
 - E-mail, fax, letter, online submission
- If you have an idea that may affect the outcome of the program – be specific in your comments
- Feel free to contact office staff to get clarification
- Review the DNR/GCP website for up to date info
- Get involved – Stay involved



Contact Information

State of Alaska

Department of Natural Resources

Division of Mining, Land & Water

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Anchorage, Alaska 99501-3577

907-269-8587 – phone

907-269-8913 – fax

<http://dnr.alaska.gov/mlw/gcp/> – website

dnr.mlw.gcp@alaska.gov – e-mail

****Comments must be received by
January 21, 2010****

A silhouette of a mountain range is visible at the bottom of the slide, rendered in a dark brown color against the blue background.

The End



GROUND RULES FOR TONIGHT'S PUBLIC COMMENT

- All individuals wishing to provide public oral comments must sign up on the sign-in sheet and check the box if you wish to speak.
- The sign-in sheet will be picked up 15 minutes prior to public comment time.
- Individuals will be called in the order listed on the sign-in sheet.
- An individual/organization can only provide oral comments once.
- Time limits for oral comments will be 3 minutes.
- When called, speakers should comment using the microphone up front.
- Be courteous to others: please don't interrupt the speaker.

